# **VINNER WEST COUNCIL**

DEVELOPMENT ASSESSMENT REPORT					
Application No.	DAREV/2016/17				
Address	205 Norton Street, LEICHHARDT NSW 2040				
Proposal	Application to review the determination of D/2016/134 which				
	approved alterations and additions to existing dwelling. Proposal				
	entails amendments to the approved design.				
Date of Receipt	20 October 2016				
Applicant	Mr F Gardner and Mr D T Kennedy				
Owner	Mr F S Gardner and Mr D T Kennedy				
Number of Submissions	Nil				
Building Classification	1a				
Reason for determination at	Exceeds officer delegation				
Planning Panel					
Main Issues	Redesign for stormwater drainage overland flow				
Recommendation	Approval				
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Subject Site	Locality Map   Objectors				
Notified Area	Supporters				

# 1. Proposal

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This application seeks to review the determination of Development Application No. D/2016/134 pursuant to the provisions of Section 82A of the Environmental Planning and Assessment Act, 1979 in the following way:

Delete the following conditions of consent, with modification of the design of the approved development:

- *Amended plans are to be submitted incorporating the following amendments:* 
  - a) The proposed Kitchen and Family/Dining room area must be set back a minimum 500mm from the northern property boundary to accommodate an overland flowpath, with a minimum clear width of 300mm, between the rear Courtyard/ yard and the footpath in Allen Street. The overland flowpath must have continuous fall of at least 1 percent. Provided the overland flow path discharge is achieved to Allen St with a continuous fall of at least 1 percent then the length of wall required to be setback may be accordingly reduced i.e it may not be necessary for the entirety of the kitchen/dining/living room area to be setback.
  - b) The proposed bladder rainwater tank must be deleted from beneath the dwelling and relocated to the rear Courtyard, adjacent to the southern boundary.
- 5. A stormwater drainage design, incorporating on site stormwater detention facilities (OSD), prepared by a qualified practicing Civil Engineer must be provided prior to the issue of a Construction Certificate. The design must be prepared/amended to make provision for the following:
  - a) The design must be generally in accordance with the stormwater drainage concept plan on Drawing No. 15136-SW02/2 and 15136-SW03/1 prepared by Camstruct Consulting Pty Ltd and dated 2 April 2016 and 8 February 2016 respectively. The design must be amended to address the following issue:
    - *i.* The proposed OSD storage beneath the proposed Ground floor Bathroom is not required under Council's DCP 2013 and may be deleted.
    - *ii.* The proposed Atlantis Cell OSD system for the proposed Granny Flat must be deleted and be replaced with a concrete/masonry below ground OSD storage tank system.
  - d) An overland flowpath with a minimum clear width of 300mm must be provided between the rear Courtyard of the principal dwelling and the footpath in Allen Street, via the setback to the northern boundary as required by Condition 3. The rear courtyard must be graded so that bypass flows from the site drainage system are directed to the overland flowpath.

A minimum 150mm step up must be provided between all external finished surfaces and adjacent internal floor areas, except where a reduced step is permitted under Section 3.1.2.3 (b) of the Building Code of Australia for Class 1 buildings.'

The original Development Application was determined by the Leichhardt Planning Panel on 13 September 2016 by way of consent subject to conditions.

# 2. Site Description

The site is approximately 170.7sqm in area and has a frontage of 4.63m to Norton St, and, being a corner lot, a side frontage of 37.95m to Allen St on its northern boundary. The site is located on the eastern side of Norton St.

The site presently accommodates a single storey terrace dwelling matched with its neighbours to the south.

The subject site is not a heritage item however it is located within a conservation area. The site is not identified as a flood control lot.

There are no trees on the site.

The site is zoned R1 – General Residential pursuant to Local Environmental Plan 2013.

# 3. Site History

The following table outlines the development history of the subject site.

Date	Application Details
18/2/2014	PREDA/2014/9 - Rear extension to existing semi plus cabana/carport. Advice letter issued.
22/7/2015	PREDA/2015/80 - Alterations and additions to the existing dwelling, including a two-storey rear extension, and construction of a detached secondary dwelling. Advice letter issued.
23/12/2015	PREDA/2015/238 – Alterations and additions to the existing dwelling, including a two-storey rear extension, and construction of a detached secondary dwelling. Advice letter issued.
13/9/2016	D/2016/134 - Alterations and additions to dwelling and new secondary dwelling at rear of property. This application relies on a variation to floor space ratio and site coverage. Approved subject to conditions.

There is no relevant neighbouring property history pertaining to this application.

# 4. Section 82A Review

Section 82A of the Environmental Planning and Assessment Act, 1979 allows an applicant to request Council to review the determination of an application. The review is to be carried out in accordance with the requirements discussed in the following.

A review of a determination cannot be carried out on a complying development certificate, or a determination in respect of designated development, or a determination in respect of integrated development, or a determination made by the council under section 116E in respect of an application by the Crown.

The subject application was not complying development, designated development, integrated development or an application made by the Crown.

<u>A determination cannot be reviewed after the time limit for making of an appeal under</u> Section 97 expires, being 6 months from the original determination. The subject application was determined on 13 September 2016. The request for review was received by Council on 20 October 2016. The six months will expire on 13 March 2017.

The prescribed fee must be paid in connection with a request for a review.

The applicant has paid the applicable fee in connection with the request for a review.

In requesting a review, the applicant may make amendments to the development described in the original application, provided that Council is satisfied that the development, as amended, is substantially the same as the development described in the original application.

The review application includes amended plans which include changes to the approved form of the development such that the proposal would be substantially the same as the development described in the original application.

The review of determination has been notified in accordance with the regulations, if the regulations so require, or a development control plan, if the council has made a development control plan that requires the notification or advertising of requests for the review of its determinations.

The application was advertised for a period of 14 days. The advertising period was between 7 November 2016 to 21 November 2016.

No objections were received during the advertising period.

Consideration of any submissions made concerning the request for review within any period prescribed by the regulations or provided by the development control plan.

No objections were received during the advertising period.

As a consequence of a review, Council may confirm or change the determination.

After reviewing the determination of the application, it is recommended that Council change the determination by altering the conditions of consent as requested by the applicant, and also to include reference to the amended plans forming the basis of the S.82A review.

The review must not be made by the person who determined the original but is to be made by another delegate of the council who is not subordinate to the delegate who made the determination. If the original determination was made by the Council then the review is also to be considered by the Council.

As the application was approved by the Leichhardt Planning Panel, the review of the application is reported to a meeting of the Inner West Planning Panel in accordance with the above requirement.

# 5. Section 79c(1) Assessment

The following is a summary of the assessment of the application in accordance with Section 79C of the Environmental Planning and Assessment Act, 1979.

#### (a)(i) Environmental Planning Instruments

The application has been assessed against the relevant Environmental Planning Instruments listed below:

• State Environmental Planning Policy No.55 – Remediation of Land

- State Environmental Planning Policy (Building Sustainability Index: BASIX) 2004
- State Environmental Planning Policy (Affordable Rental Housing) 2009
- Sydney Regional Environmental Plan (Sydney Harbour Catchment) 2005
- Leichhardt Local Environmental Plan 2013

#### State Environmental Planning Policy (Affordable Rental Housing) 2009

The application has not been lodged relying upon the SEPP (as it is permissible and approvable under LEP 2013). However, as the proposal includes a Secondary Dwelling, it is assessable with reference to the Affordable Housing provisions for secondary dwellings.

The relevant provisions of the SEPP are as follows:

- (2) A consent authority must not consent to development to which this Division applies if there is on the land, or if the development would result in there being on the land, any dwelling other than the principal dwelling and the secondary dwelling.
- (3) A consent authority must not consent to development to which this Division applies unless:
  - (a) the total floor area of the principal dwelling and the secondary dwelling is no more than the maximum floor area allowed for a dwelling house on the land under another environmental planning instrument, and
  - (b) the total floor area of the secondary dwelling is no more than 60 square metres or, if a greater floor area is permitted in respect of a secondary dwelling on the land under another environmental planning instrument, that greater floor area.
- (4) A consent authority must not refuse consent to development to which this Division applies on either of the following grounds:
  - (a) if:
    - *(i)* the secondary dwelling is located within, or is attached to, the principal dwelling, or
    - (ii) the site area is at least 450 square metres,
  - (b) if no additional parking is to be provided on the site.
- (5) A consent authority may consent to development to which this Division applies whether or not the development complies with the standards set out in subclause (4).

The application complies with all of the above where relevant.

#### Leichhardt Local Environment Plan 2013

The site is zoned R1 General Residential under the Leichhardt Local Environmental Plan 2013 and the proposal is permissible in the zone and is consistent with the planning objectives for the area in the Leichhardt Local Environmental Plan.

The following summarises the assessment of the proposal against the development standards and lists the other relevant clauses of the Leichhardt Local Environmental Plan 2013.

LLEP 2013 Development Standard	Proposal m <sup>2</sup>	Proposal ratio / %	Compliance	% of Non- compliance
Floor Space Ratio – 0.5:1	117.2sqm	0.68:1	No	36%
Landscaped Area – minimum				
15% of site area	29.4sqm	17%	Yes	N.A
Site Coverage – maximum				
60% of site Area	109.8sqm	64%	No	6.66%

- Clause 1.2 Aims of the Plan
- Clause 2.3 Zone objectives and Land Use Table
- Clause 2.6 Subdivision Requirements
- Clause 2.7 Demolition Requires Development Consent
- Clause 4.3A(3)(a) Landscaped Area for residential development in Zone R1
- Clause 4.3A(3)(b) Site Coverage for residential development in Zone R1
- Clause 4.4 Floor Space Ratio
- Clause 4.5 Calculation of floor space ratio and site area
- Clause 4.6 Exceptions to development standards
- Clause 5.9 Preservation of trees or vegetation
- Clause 5.9AA Trees or vegetation not prescribed by development control plan
- Clause 5.10 Heritage Conservation
- Clause 6.1 Acid Sulphate Soils
- Clause 6.4 Stormwater management
- Clause 6.8 Development in areas subject to aircraft noise

The application satisfies the provisions of the above Leichhardt Local Environmental Plan 2013 with the exception of the following:

#### Floor Space Ratio and Site Coverage

The application seeks variations to the above. The applicant has lodged formal requests for such variations under clause 4.6 of the Plan.

#### Aircraft Noise

The site is located within the ANEF25-30 noise contour for Sydney Airport. The applicant has submitted an acoustic report which concludes that the proposal can be made to satisfy AS2021 subject to particular design provisions being made during construction and is considered satisfactory in this regard.

#### Clause 4.6 Exceptions to Development Standards

As outlined in table above, the proposal results in a breach of the following development standard/s:

- Clause 4.3A(3)(b) Site Coverage for residential development in Zone R1
- Clause 4.4 Floor Space Ratio

Clause 4.6(2) specifies that Development consent may be granted for development even though the development would contravene a development standard.

- 1. The objectives of this clause are as follows:
  - (a) to provide an appropriate degree of flexibility in applying certain development standards to particular development,
  - (b) to achieve better outcomes for and from development by allowing flexibility in particular circumstances.
- 2. Development consent may be granted for development even though the development would contravene a development standard imposed by this or any other environmental planning instrument.

The floor space ratio and site coverage controls are development standards. The likely impacts of the amended proposal are such that the application satisfies the above.

- 3. Development consent must not be granted for development that contravenes a development standard unless the consent authority has considered a written request from the applicant that seeks to justify the contravention of the development standard by demonstrating:
- (a) that compliance with the development standard is unreasonable or unnecessary in the circumstances of the case, and
- (b) that there are sufficient environmental planning grounds to justify contravening the development standard.

The applicant has submitted written cases for variations of the standards with the following justifications:

- The proposal exceeds the landscape area requirement for a minimum of 15% and Private Open Space area provisions of DCP2013 satisfying the objectives of the development standard.
- The rear additions to the existing dwelling will not be significantly visible from Norton Street.
- The proposal does not result in any significant privacy impacts to neighbouring properties.
- The proposed alterations and additions would not be out of character with the desired future character of the area.
- The proposed development allows for flexible and affordable housing in the area.
- The additional overshadowing caused by the first floor extension has minor impacts to neighbouring properties.
- The proposal seeks to exceed the maximum site coverage by 5.36 square metres. However the proposal exceeds both the LEP landscape area minimum of 15% and DCP Private Open Space minimum area total minimum of 25 square metres (43m2 proposed), therefore ensuring more than adequate provision for landscaped area and private open space which satisfies the objectives of the clause.
- The subject site has an area of 170.7 square metres which is considerably smaller than the minimum allotment size of 200 square metres. It is considered that compliance with the standards would not be consistent with the objectives of Clause 4.6 as strict compliance would permit little additional development on the site.
- Compliance with the standards would be deemed unreasonable considering the size of the lot which is smaller than the minimum lot size of 200m2. If the site area was at the minimum the proposal would easily comply with the standards.
- Compliance with the standards would be unreasonable given that similar developments (dwellings plus outbuildings at the rear of the site) in the vicinity mean that those with similar site area would also be non-compliant with the standards.
- (4) Development consent must not be granted for development that contravenes a development standard unless:
- (a) the consent authority is satisfied that:
  - (i) the applicant's written request has adequately addressed the matters required to be demonstrated by subclause (3), and
  - (ii) the proposed development will be in the public interest because it is consistent with the objectives of the particular standard and the objectives for development within the zone in which the development is proposed to be carried out, and
- (b) the concurrence of the Secretary has been obtained.

<u>Comment</u>: The applicant has addressed the matters required under *Clause 4.6 Exceptions* to *Development Standards*, and the case submitted is considered to be well founded. The proposal will not result in a detrimental impact on the public interest and would satisfy the objectives of the development standard/s and General Residential zoning as demonstrated below:

• The proposal is compatible with the desired future character of the area in relation to building bulk, form and scale.

- The proposal complies with the Landscaped Area standard, providing a suitable balance between landscaped areas and the built form.
- The siting of the building is within the building location zones where it can be reasonably assumed development can occur.
- The proposal does not result in any significant adverse amenity impacts to surrounding properties.

The Secretary has provided concurrence.

- (5) In deciding whether to grant concurrence, the Secretary must consider:
- (a) whether contravention of the development standard raises any matter of significance for State or regional environmental planning, and

The granting of concurrence to the proposed variation of the development standards will not raise any issues of state or regional planning significance.

(b) the public benefit of maintaining the development standard, and

The proposed variation to the development standards will not compromise the long term strategic outcomes of the planning controls to the extent that a negative public benefit will result. In this regard, there is no material public benefit to the enforcing of the development standards.

(c) any other matters required to be taken into consideration by the Secretary before granting concurrence.

No other matters are required to be considered before granting concurrence.

#### (a)(ii) Draft Environmental Planning Instruments

The application has been assessed against the relevant Draft Environmental Planning Instruments listed below:

• Draft Leichhardt Local Environment Plan 2013 – Housekeeping Amendment

#### Draft Leichhardt Local Environment Plan 2013 (Housekeeping amendment)

The Draft Leichhardt Local Environment Plan 2013 – (Housekeeping amendment) commenced exhibition on 1 September 2015 and is therefore a matter for consideration under Section 79C of the Environmental Planning and Assessment Act 1979.

The items included in the draft LEP Housekeeping Amendment are:

- i. Amendment of Clause 6.8 (Development in areas subject to aircraft noise) to allow Council to exercise greater discretion in relation to noise attenuation for particular developments.
- ii. Amendment to the Land Use Table for the RE1 Public Recreation zone to allow restaurants and cafes as permissible with consent.
- iii. Amendment of Schedule 1 Additional Permitted Uses to include 44-46 Smith Street, Rozelle (Lots 1 & 2 DP 782330, Lot 1 DP 782348 & Lot 1 DP 228261).
- iv. Amendment to the Heritage Map Sheet 007 to correctly identify the location of State listed Balmain Hospital Main Building (Heritage Item No. 1138) within the Balmain Hospital Complex (Lot 11 DP 1006912 & Lot 1 DP 1012848).
- v. Rezone portions of 77 Taylor Street and 148 Wigram Road, Annandale (Part Lot 1 DP 1185598 and Lot 2 DP 1185598) from R1 General Residential to RE1 Public Recreation and associated mapping amendments.

vi. Rezone part of Leichhardt Park (part of Lot 6643 DP 1137663) that is adjacent to the western boundary of 9 Bayview Street, Lilyfield from R1 General Residential to RE1 Public Recreation and associated mapping amendments.

The application satisfies the provisions of the above Draft Leichhardt Local Environment Plan 2013 (Housekeeping amendment).

#### (a)(iii) Development Control Plans

The application has been assessed against the relevant Development Control Plans listed below:

• Leichhardt Development Control Plan 2013

#### Development Control Plan 2013

More specifically, the application has been assessed against the following clauses of Development Control Plan 2013.

Part A: Introductions Section 3 – Notification of Applications

Part B: Connections

- B1.1 Connections Objectives
- B2.1 Planning for Active Living

Part C: Place – Section 1 General Provisions

- C1.0 General Provisions
- C1.1 Site and Context Analysis
- C1.2 Demolition
- C1.3 Alterations and additions
- C1.4 Heritage Conservation Areas and Heritage Items
- C1.5 Corner Sites
- C1.7 Site Facilities
- C1.8 Contamination
- C1.9 Safety by Design
- C1.10 Equity of Access and Mobility
- C1.11 Parking
- C1.12 Landscaping
- C1.14 Tree Management

Part C: Place – Section 2 Urban Character

Suburb Profile

• C2.1.3Norton Street – Centro- Leichhardt

Part C: Place – Section 3 – Residential Provisions

- C3.1 Residential General Provisions
- C3.2 Site Layout and Building Design
- C3.3 Elevation and Materials
- C3.4 Dormer Windows
- C3.5 Front Gardens and Dwelling Entries
- C3.6 Fences
- C3.7 Environmental Performance
- C3.8 Private Open Space

- C3.9 Solar Access
- C3.10 Views
- C3.11 Visual Privacy
- C3.12 Acoustic Privacy

Part D: Energy Section 1 – Energy Management Section 2 – Resource Recovery and Waste Management

- D2.1 General Requirements
- D2.2 Demolition and Construction of All Development
- D2.3 Residential Development

Part E: Water

#### Section 1 – Sustainable Water and Risk Management E1.1 Approvals Process and Reports Required With Development Applications

- E1.1.1 Water Management Statement
- E1.1.2 Integrated Water Cycle Plan
- E1.1.3 Stormwater Drainage Concept Plan
- E1.2 Water Management
- E1.2.1 Water Conservation
- E1.2.2 Managing Stormwater within the Site
- E1.2.3 On-Site Detention of Stormwater

The application generally satisfies the provisions of the above Development Control Plans. The following detailed analysis is provided:

#### C3.2 Site Layout and Building Design

#### Building Location Zone:

The proposed first floor addition would extend to the same alignment as the ground floor of the immediate southern neighbour. It is noted that there is no first floor precedent established under LEP 2013 along these houses for the purposes of comparison. No 203 contains a first floor attic addition which extends from the ridge a distance of approximately 4.0m. The proposed first floor would extend an additional 3.0m beyond that point. The amended plans provide for the raising of the rear additions by 450mm so as to allow for the removal of those provisions of condition 3 requiring a setback of the rear additions, at ground level, to the Allen Street boundary. Under these circumstances the DCP allows for "breaches" of the first floor building location zone subject to the following assessment:

Clause C5 under this part states that a variation to the building location zone must be demonstrated by the applicant to meet the following requirements:

- a. amenity to adjacent properties (i.e. sunlight, privacy, views) is protected and compliance with the solar access controls of this Development Control Plan is achieved;
- b. the proposed development will be compatible with the existing streetscape, desired future character and scale of surrounding development;
- c. the proposal is compatible in terms of size, dimensions, privacy and solar access of private open space, outdoor recreation and landscaping;
- d. retention of existing significant vegetation and opportunities for new significant vegetation is maximised; and
- e. the height of the development has been kept to a minimum to minimise visual bulk and scale, as viewed from adjoining properties, in particular when viewed from the private open space of adjoining properties.

Assessment of the originally proposed and current amended rear addition design, satisfactorily concludes that the impacts of the proposed first floor satisfy these tests.

#### Side boundary setbacks:

The proposed raising of the proposed rear first floor addition by 450mm so as to provide adequate stormwater flowpaths to Allen Street results in the side wall heights on the side boundary with the neighbouring dwelling breaching the setback requirements of the DCP by up to 800mm. The side setbacks to Allen Street do not comply with the DCP numerical requirement for building envelope with breach of up to 300mm. This is considered acceptable given that existing buildings with side walls fronting Allen Street do not have any setback. The proposed works would maintain this built pattern.

The secondary dwelling would also comply in this regard.

Council may allow walls higher than that required by the side boundary setback controls where:

- a. The development is consistent with relevant Building Typology Statements as outlined within Appendix B Building Typologies of this Development Control Plan;
- b. The pattern of development within the streetscape is not compromised;
- c. The bulk and scale of development is minimised by reduced floor to ceiling heights;
- d. The potential impacts on amenity of adjoining properties, in terms of sunlight and privacy and bulk and scale, are minimised; and

Reasonable access is retained for necessary maintenance of adjoining properties.

The proposed works would not result in any significant adverse impacts on neighbouring properties or the streetscape.

#### C3.4 Dormer Windows

The proposed rear first floor addition includes two vertically proportioned dormer windows facing Allen Street. The particular design of these dormers is considered in the Council Heritage Advisors comments below. Subject to the imposition of suitable conditions the dormer windows are satisfactory.

#### C3.8 Private Open Space

The DCP requires a minimum area of 16sqm to be provided to each dwelling for private open space having dimension not less than 3.0m. The submitted drawings indicate the rear private open space to the secondary dwelling being less than the required 16sqm. In this regard, it is proposed to impose a condition of consent requiring the dividing fence between the original dwelling and secondary dwelling to be relocated 0.7m toward the original dwelling, thereby ensuring a minimum private open space area for the secondary dwelling of 16sqm.

#### C3.9 Solar Access

The first floor addition and the secondary dwelling do not result in any additional overshadowing to north facing windows of the adjoining property.

However, the proposed raising of the additions by 0.45m will result in a minor overshadowing increase of 3m<sup>2</sup> at noon mid-winter to the rear private open space of 203 Norton Street.

The private open space of that property currently does not satisfy the minimum requirement for solar access.

The existing lack of solar access reflects the narrowness of the east-west orientation of the allotment and shadows cast from existing structures on that site and the subject site, as well as dividing fences. The current proposal would have a limited impact on that property.

It is considered that the above characteristics of these adjoining sites would result in some impact from any new development. The proposal to raise the height of the rear additions has resulted from the need to provide adequate overland flow paths for stormwater to protect the subject and neighbouring sites from potential impacts from stormwater flows. Given this intent, the resultant minor overshadowing impact is considered acceptable in the particular circumstances of the case.

#### C3.10 Views

There would be no loss of any significant views from any nearby property.

#### C3.11 Visual Privacy

The first floor addition has windows facing the back yard and the side street and does not directly overlook any adjacent property. The secondary dwelling is single storey (except for a storage loft which is accessible only via a ladder) and as a consequence there is no overlooking to neighbours.

#### C3.12 Acoustic Privacy

It is not anticipated that the small size of the secondary dwelling (18sqm) would result in unacceptable noise levels. Furthermore, noise levels from the addition are expected to be no greater than those which are associated with a single dwelling.

#### (a)(iv) Environmental Planning and Assessment Regulation 2000

The application has been assessed against the relevant clauses of the Environmental Planning and Assessment Regulation 2000. The application fully complies with the Environmental Planning and Assessment Regulation 2000.

Clause 92(1)(b) of the Regulation Council to consider the provisions of *Australian Standard AS 2601-1991: The demolition of structures.* The demolition of the existing structures is to be carried out in accordance with a construction/demolition management plan, which is to be submitted prior to the issue of a Construction Certificate. Conditions to this effect are included in the recommendation section of this report.

# (b) The likely environmental both natural and built environment, social and economic impacts in the locality

The assessment of the application demonstrates that, subject to the recommended conditions, the proposal will have minimal impact in the locality.

#### (c) The suitability of the site for the development

The site is zoned R1 General Residential. Provided that any adverse effects on adjoining properties are minimised, this site is considered suitable to accommodate the proposed development, and this has been demonstrated in the assessment of the application.

#### (d) Any submissions made in accordance with the Act or the regulations

The application was notified for a period of 14 days. The notification period was from 7 November 2016 to 21 November 2016. The notification of the application included:

- Letters sent to 13 properties.
- A yellow site notice placed on the site.
- Listing under the notification section on Council's website.

No objections were received during the advertising period.

#### (e) The public interest

The public interest is best served by the consistent application of the requirements of the relevant Environmental Planning Instruments, and by Council ensuring that any adverse effects on the surrounding area and the environment are appropriately managed. The proposal is not contrary to the public interest.

# 6. Section 94 Contributions

Section 94 contributions are payable for the proposal.

COLUMN A	COLUMN B
Open space and recreation	\$13,357.00
Community facilities and services	\$2042.00
Local area traffic management	\$139.89
Bicycle works	\$13.65

#### The total contribution is: \$15,552.54

# 7. Internal Referrals

The application was referred to the following Council Officers:

#### Drainage Engineer

(Assessment Officer comment: The objective of the conditions imposed on the original development consent relating to a proposed 500mm setback was to provide a overland flowpath by gravity alongside the new rear additions so that stormwater from the rear courtyard could drain out into Allen Street. In response to the applicant's amended plans submitted with the current S.82A Review application, the Council Engineering advice is as follows):

Reference is made to the Stormwater Drainage plans on Drawing No. 15136-SW02/4, 15136-SW03/3 and 15136-SW04/2 prepared by Camstruct Consulting Pty Ltd and dated 30 November 2016. The plans have been amended to address the issues previously raised in relation to the on-site detention and/or retention/reuse system.

Consequently, the conditions of development consent No. D/2016/134 should be modified as follows:

The following conditions should be deleted:

Conditions 3(a) and 3(b) should be deleted.

#### The following conditions should be modified to read as follows:

#### Condition 5

A stormwater drainage design, incorporating on site stormwater detention and/or on site retention/ re-use facilities (OSR/OSD), prepared by a qualified practicing Civil Engineer must be provided prior to the issue of a Construction Certificate. The design must be prepared/ amended to make provision for the following:

- a) The design must be generally in accordance with the stormwater drainage concept plan on Drawing No. 15136-SW02/4, 15136-SW03/3 and 15136-SW04/2 prepared by Camstruct Consulting Pty Ltd and dated 30 November 2016.
- b) Comply with Council's Stormwater Drainage Code.
- c) Charged or pump-out stormwater drainage systems are not permitted.
- d) The design must make provision for the natural flow of stormwater runoff from uphill/upstream properties/lands. The design must include the collection of such waters and discharge to the Council drainage system.
- e) The rear Courtyard and Patio must be graded so that bypass flows from the site drainage system are directed to Allen Street footpath.
- f) A minimum 150mm step up must be provided between all external finished surfaces and adjacent internal floor areas, except where a reduced step is permitted under Section 3.1.2.3 (b) of the Building Code of Australia for Class 1 buildings.
- g) All plumbing within the site must be carried out in accordance with Australian Standard *AS/NZS3500.3.2003 Plumbing and Drainage Stormwater Drainage*.
- h) The stormwater system must not be influenced by backwater effects or hydraulically controlled by the receiving system.
- Plans must specify that any components of the existing system to be retained must be certified during construction to be in good condition and of adequate capacity to convey the additional runoff generated by the development and be replaced or upgraded if required.
- j) All redundant stormwater pipelines within the footpath area must be removed and the footpath and kerb reinstated.
- k) New pipelines within the footpath area that are to discharge to the kerb and gutter must be hot dipped galvanised steel hollow section with a minimum wall thickness of 4.0mm and a section height of 100mm.
- The proposed on-site retention tank must be connected to a pump system for internal reuse for laundry purposes, the flushing of all toilets and for outdoor usage such as irrigation.

The design must be certified as compliant with the terms of this condition by a suitably qualified Civil Engineer.

Details demonstrating compliance are to be submitted to the satisfaction of the Certifying Authority prior to the issue of the Construction Certificate.

#### Condition 39

Prior to the issue of an Occupation Certificate, the Principal Certifying Authority must ensure that an Operation and Management Plan has been prepared and implemented for the onsite detention and/or on-site retention/re-use facilities. The Plan must set out the following at a minimum:

a) The proposed maintenance regime, specifying that the system is to be regularly inspected and checked by qualified practitioners.

b) The proposed method of management of the facility, including procedures, safety protection systems, emergency response plan in the event of mechanical failure, etc.

The Plan must be prepared by a suitably qualified professional and provided to the Principal Certifying Authority prior to the issue of an Occupation Certificate.

#### Condition 42

Prior to the issue of an Occupation Certificate, a positive covenant must be created under Section 88E of the *Conveyancing Act 1919*, burdening the owner(s) with the requirement to maintain the on-site detention and on-site retention/re-use facilities on the property.

The terms of the 88E instrument with positive covenant shall include, but not be limited to, the following:

- a) The Proprietor of the property shall be responsible for maintaining and keeping clear all pits, pipelines, trench barriers and other structures associated with the on-site stormwater detention facilities ("OSD") and on-site retention/re-use facilities ("OSR").
- b) The Proprietor shall have the OSD and OSR inspected annually by a competent person.
- c) The Council shall have the right to enter upon the land referred to above, at all reasonable times to inspect, construct, install, clean, repair and maintain in good working order all pits, pipelines, trench barriers and other structures in or upon the said land which comprise the OSD and OSR or which convey stormwater from the said land; and recover the costs of any such works from the proprietor.
- d) The registered proprietor shall indemnify the Council and any adjoining land owners against damage to their land arising from the failure of any component of the OSD and OSR, or failure to clean, maintain and repair the OSD and OSR.

The proprietor or successor must bear all costs associated in the preparation of the subject 88E instrument. Proof of registration with the NSW Land and Property Information must be submitted to and approved by the Principal Certifying Authority prior to the issue of an Occupation Certificate / Subdivision Certificate. Details demonstrating compliance with the requirements of this condition are to be submitted to the satisfaction of the Principal Certifying Authority prior to the issuing of any Occupation Certificate.

#### Condition 47

The Operation and Management Plan for the on-site detention and/or on-site retention/reuse facilities, approved with the Occupation Certificate, must be implemented and kept in a suitable location on site at all times.

#### Heritage Advisor

The extent of change proposed to the form of the originally approved development would not warrant heritage objection in this instance. Accordingly, no objection is raised to the [S.82A Review] application on heritage grounds. Those conditions previously recommended for imposition on the original application [D/2016/134] are to be imposed on any consent.

- Amended plans are to be submitted incorporating the following amendments:
  - a) The proposed additional northern elevation window to bedroom no.3 (W01) shall comprise of a traditional, vertically proportioned double-hung timber construction. No external louvres are permitted on this window as they would have an adverse impact on the historic character of this contributory dwelling (contributes to the

historic and aesthetic significance of the surrounding heritage conservation area); and

b) To help minimise the overall visual impact of the proposed modern external louvres of the rear addition upon the historic character of Allen Street, support is not given to their use on the first floor dormer windows (W05 & W06) and the proposed external louvres to the ground floor northern elevation windows (W02, W03 & W04) shall be of timber construction to be sympathetic to their historic built context.

Details demonstrating compliance with the requirements of this condition are to be marked on the plans and be submitted to the Principal Certifying Authority's satisfaction prior to the issue of any Construction Certificate.

• Materials and finishes must be complementary to the predominant character and streetscape of the area, and any existing buildings & the period of construction of the buildings. New materials that are not depicted on the approved plans must not be used. Highly reflective wall or roofing materials and glazing must not be used. In this regard, the re-roofing of the main original dwelling and the rear additions shall comprise of either "Gull Grey" traditional corrugated galvanised steel or precoloured traditional corrugated galvanised steel in a colour equivalent to Colorbond colour "Windspray" which are suitable modern equivalents of traditional roofing in the Leichhardt area. Materials must be designed so as to not result in glare (maximum normal specular reflectivity of visible light 20%) or that causes any discomfort to pedestrians or neighbouring properties. Details of finished external surface materials, including colours and texture must be provided prior to the issue of a Construction Certificate to the satisfaction of the Principal Certifying Authority.

# 8. External Referrals

The application was not required to be referred to any external body for comment.

# 9. Conclusion

This application has been assessed under Section 82A of the Environmental Planning and Assessment Act, 1979 and is considered to be satisfactory. Therefore, the application is recommended for approval subject to the amendments listed below.

#### 10. Recommendation

That Council as the consent authority pursuant to Section 82A of the Environmental Planning and Assessment Act, 1979 change the original determination of Development Application No. D/2016/134 subject to the conditions listed in Attachment A below.

# Attachment A – Recommended conditions of consent

- A. Conditions 3(a) and 3(b) be deleted.
- **B.** The following conditions should be modified to read as follows:
- 1. Development must be carried out in accordance with Development Application No. D/2016/134 and the following plans and supplementary documentation, except where amended by the conditions of this consent.

Plan Reference	Drawn By	Dated
Proposed Floor Plan Dwg 05	House Plans by Design	26/9/2016
First Floor Plan Dwg 06	House Plans by Design	26/9/2016
Roof plan Dwg 07	House Plans by Design	8/6/2016
Elevations Dwg 08	House Plans by Design	26/9/2016
Elevations Dwg 09	House Plans by Design	26/9/2016
Sections Dwg 10	House Plans by Design	26/9/2016
Site Plan Dwg 03	House Plans by Design	26/9/2016
BASIX Commitments	House Plans by Design	4/4/2016
Document Title	Prepared By	Dated
Basix Certificate 695694S	House Plans by Design	4/4/2016
Basix Certificate A238939	A/A	A/A
Stormwater Plans	Prepared By	Dated
15136-SW02/4 - Stormwater	Camstruct Consulting Pty	30/11/2016
drainage concept plan	Ltd	
15136-SW03/3 - Stormwater	Camstruct Consulting Pty	30/11/2016
drainage concept plan	Ltd	
15136-SW04/2 - Stormwater	Camstruct Consulting Pty	30/11/2016
drainage concept plan	Ltd	
Materials and sample board	House Plans by Design	undated
Waste Management Plan	Gardner & Kennedy	30/3/2016
Acoustic Report – Aircraft Noise - Rev 1	Acoustic Logic	31/03/2016

In the event of any inconsistency between the approved plans and the conditions, the conditions will prevail.

Where there is an inconsistency between approved elevations and floor plan, the elevation shall prevail.

In the event of any inconsistency between the approved plans and supplementary documentation, the plans will prevail.

The existing elements (walls, floors etc) shown to be retained on the approved plans shall not be removed, altered or rebuilt without prior consent of the consent authority.

Note: Carrying out of works contrary to the above plans and/ or conditions may invalidate this consent; result in orders, on the spot fines or legal proceedings.

- 3. Amended plans are to be submitted incorporating the following amendments:
  - a) The proposed additional northern elevation window to bedroom no.3 (W01) shall comprise of a traditional, vertically proportioned double-hung timber construction. No external louvres are permitted on this window as they would have an adverse

impact on the historic character of this contributory dwelling (contributes to the historic and aesthetic significance of the surrounding heritage conservation area); and

- b) To help minimise the overall visual impact of the proposed modern external louvres of the rear addition upon the historic character of Allen Street, support is not given to their use on the first floor dormer windows (W05 & W06) and the proposed external louvres to the ground floor northern elevation windows (W02, W03 & W04) shall be of timber construction to be sympathetic to their historic built context.
- c) The dividing fence between the original dwelling and secondary dwelling is to be relocated 0.7m toward the original dwelling, thereby ensuring a minimum private open space area for the secondary dwelling of 16sqm.

Details demonstrating compliance with the requirements of this condition are to be marked on the plans and be submitted to the Principal Certifying Authority's satisfaction prior to the issue of any Construction Certificate.

- 5. A stormwater drainage design, incorporating on site stormwater detention and/or on site retention/ re-use facilities (OSR/OSD), prepared by a qualified practicing Civil Engineer must be provided prior to the issue of a Construction Certificate. The design must be prepared/ amended to make provision for the following:
  - a) The design must be generally in accordance with the stormwater drainage concept plan on Drawing No. 15136-SW02/4, 15136-SW03/3 and 15136-SW04/2 prepared by Camstruct Consulting Pty Ltd and dated 30 November 2016.
  - b) Comply with Council's Stormwater Drainage Code.
  - c) Charged or pump-out stormwater drainage systems are not permitted.
  - d) The design must make provision for the natural flow of stormwater runoff from uphill/upstream properties/lands. The design must include the collection of such waters and discharge to the Council drainage system.
  - e) The rear Courtyard and Patio must be graded so that bypass flows from the site drainage system are directed to Allen Street footpath.
  - f) A minimum 150mm step up must be provided between all external finished surfaces and adjacent internal floor areas, except where a reduced step is permitted under Section 3.1.2.3 (b) of the Building Code of Australia for Class 1 buildings.
  - g) All plumbing within the site must be carried out in accordance with Australian Standard *AS/NZS3500.3.2003 Plumbing and Drainage Stormwater Drainage.*
  - h) The stormwater system must not be influenced by backwater effects or hydraulically controlled by the receiving system.
  - Plans must specify that any components of the existing system to be retained must be certified during construction to be in good condition and of adequate capacity to convey the additional runoff generated by the development and be replaced or upgraded if required.

- j) All redundant stormwater pipelines within the footpath area must be removed and the footpath and kerb reinstated.
- k) New pipelines within the footpath area that are to discharge to the kerb and autter must be hot dipped galvanised steel hollow section with a minimum wall thickness of 4.0mm and a section height of 100mm.
- I) The proposed on-site retention tank must be connected to a pump system for internal reuse for laundry purposes, the flushing of all toilets and for outdoor usage such as irrigation.

The design must be certified as compliant with the terms of this condition by a suitably qualified Civil Engineer.

Details demonstrating compliance are to be submitted to the satisfaction of the Certifying Authority prior to the issue of the Construction Certificate.

- Prior to the issue of an Occupation Certificate, the Principal Certifying Authority must 39. ensure that an Operation and Management Plan has been prepared and implemented for the on-site detention and/or on-site retention/re-use facilities. The Plan must set out the following at a minimum:
  - The proposed maintenance regime, specifying that the system is to be regularly a) inspected and checked by qualified practitioners.
  - The proposed method of management of the facility, including procedures, safety b) protection systems, emergency response plan in the event of mechanical failure, etc.

The Plan must be prepared by a suitably qualified professional and provided to the Principal Certifying Authority prior to the issue of an Occupation Certificate.

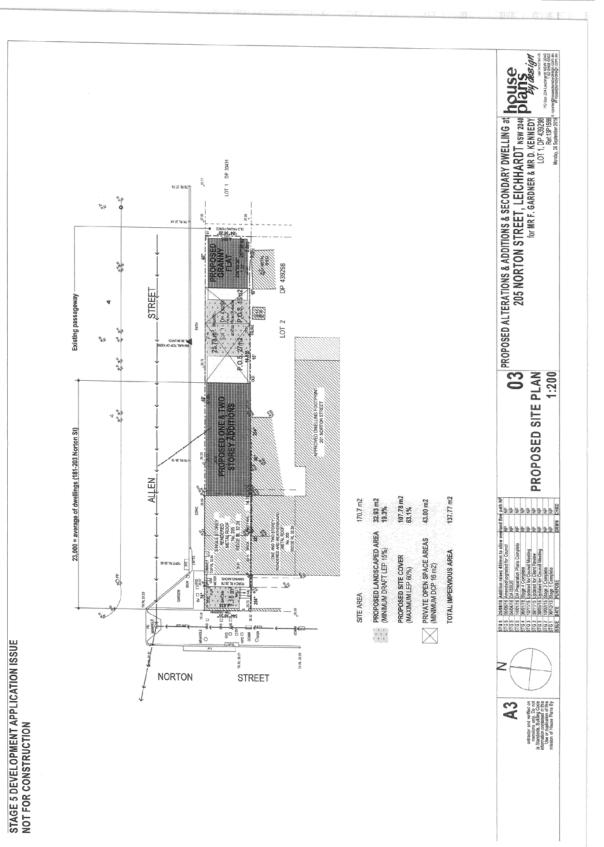
42. Prior to the issue of an Occupation Certificate, a positive covenant must be created under Section 88E of the Conveyancing Act 1919, burdening the owner(s) with the requirement to maintain the on-site detention and on-site retention/re-use facilities on the property.

The terms of the 88E instrument with positive covenant shall include, but not be limited to, the following:

- a) The Proprietor of the property shall be responsible for maintaining and keeping clear all pits, pipelines, trench barriers and other structures associated with the onsite stormwater detention facilities ("OSD") and on-site retention/re-use facilities ("OSR").
- b) The Proprietor shall have the OSD and OSR inspected annually by a competent person.
- The Council shall have the right to enter upon the land referred to above, at all C) reasonable times to inspect, construct, install, clean, repair and maintain in good working order all pits, pipelines, trench barriers and other structures in or upon the said land which comprise the OSD and OSR or which convey stormwater from the said land; and recover the costs of any such works from the proprietor.
- The registered proprietor shall indemnify the Council and any adjoining land d) owners against damage to their land arising from the failure of any component of the OSD and OSR, or failure to clean, maintain and repair the OSD and OSR.

The proprietor or successor must bear all costs associated in the preparation of the subject 88E instrument. Proof of registration with the NSW Land and Property Information must be submitted to and approved by the Principal Certifying Authority prior to the issue of an Occupation Certificate / Subdivision Certificate. Details demonstrating compliance with the requirements of this condition are to be submitted to the satisfaction of the Principal Certifying Authority prior to the issuing of any Occupation Certificate.

47. The Operation and Management Plan for the on-site detention and/or on-site retention/re-use facilities, approved with the Occupation Certificate, must be implemented and kept in a suitable location on site at all times.



# Attachment B – Plans of proposed development

