Application No.	DA/2023/0505
Address	8 Douglas Street STANMORE NSW 2048
Proposal	Partial demolition, construction of a two-storey detached structure
	fronting Salisbury Road, containing a garage and studio on the
	ground floor and secondary dwelling on the first floor
Date of Lodgement	30 June 2023
Applicant	McGregor Westlake Architecture
Owner	Mr George Dovas
Number of Submissions	One
Value of works	\$245,000.00
Reason for determination	Section 4.6 variation exceeds 10%
at Planning Panel	
Main Issues	Heritage conservation
Recommendation	Approved with Conditions
Attachment A	Recommended conditions of consent
Attachment B	Plans of proposed development
Attachment C	Section 4.6 Exception to Development Standards Request
Attachment D	IWLPP report and Minutes for previous DA
112-114 116 107 107 107 107 107 107 107 107	7 9 11 13 19 7 9 11 13 19 10 10 10 10 10 10 10 10 10 10 10 10 10
LOCALITY MAP	
Subject Site	Objectors N
Notified	
Area	Supporters

# 1. Executive Summary

This report is an assessment of the application submitted to Council for partial demolition, construction of a two-storey detached structure fronting Salisbury Road, containing a garage and studio on the ground floor and secondary dwelling on the first floor at 8 Douglas Street Stanmore.

The application was notified to surrounding properties and one submission was received in response to notification.

The main issues that have arisen from the application include:

- Clause 4.6 request to vary the minimum site area under the *Housing SEPP*
- Pattern of fenestration

During assessment of the application, a request for information (RFI) letter was issued to the applicant with respect to the following:

- A reduction in floor to ceiling heights at both levels
- Submission of a materials and finishes schedule
- Amendments to the windows visible from the public domain
- Submission of revised shadow diagrams

The applicant submitted amended plans and documentation in response, the amendments did not require renotification in accordance with Councils Community Engagement Framework. The amended plans generally addressed the matters raised in the RFI. Accordingly, the proposal is considered acceptable subject to recommended conditions including an amendment to window W2. Therefore, the application is recommended for approval.

# 2. Proposal

The proposal involves:

- Demolition of the existing garage;
- Construction of a two storey outbuilding containing a single car space and studio on the ground floor accessed via Salisbury Road;
- A secondary dwelling on the first floor accessed via Salisbury Road;
- Removal of a trees from the rear yard; and
- Associated landscaping works.

## 3. Site Description

The subject site is located on the northern side of Douglas Street, between Percival Road and Durham Street. The site consists of one allotment and is generally rectangular shape with a total area of 310sqm and is legally described as Lot 41 in Section T, D.P. 3782.

The site has a frontage to Douglas Street of 9.1 metres and a secondary frontage of approximately 9.1 metres to Salisbury Road.

The site supports a single storey dwelling and a single garage at the rear of the site. The adjoining properties support single storey dwelling houses.

The property is located within a heritage conservation area namely Annandale Farm Heritage Conservation Area. There is one palm tree located in the centre of the site.

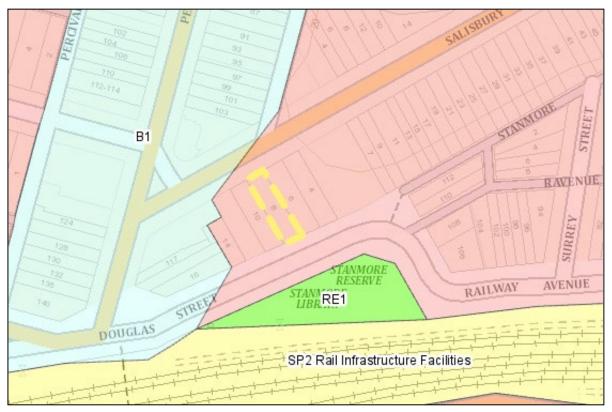


Figure 1: Zoning Map (subject site identified in yellow dashed box)

# 4. Background

### 4(a) Site history

The following application outlines the relevant development history of the subject site and any relevant applications on surrounding properties.

### Subject Site

Application	Proposal	Decision & Date
DA/2021/1222	Demolition of the existing rear outbuilding.	Refused by IWLPP
	Construction of a new detached two storey	9 August 2022
	outbuilding fronting Salisbury Road, to	-
	contain a studio and garage at ground level	
	and a secondary dwelling at first floor level.	

### Surrounding sites

### 6 Douglas Street, Stanmore NSW 2048

Application	Proposal	Decision & Date
DA/2021/1100	To demolish part of the premises and carry out ground floor alterations and additions to a dwelling house	

### 4(b) Application history

The following table outlines the relevant history of the subject application.

Date	Discussion / Letter / Additional Information
25 August 2023	<ul> <li>Additional information letter sent to applicant requesting the following:</li> <li>A reduction in floor to ceiling heights at each level</li> <li>Submission of a materials and finishes schedule</li> <li>Amendments to the windows visible from the public domain</li> <li>Submission of revised shadow diagrams</li> </ul>
1 September 2023	Amended plans were submitted addressing the above request. The amended plans are the subject of this assessment report.

### 5. Assessment

The following is a summary of the assessment of the application in accordance with Section 4.15 of the *Environmental Planning and Assessment Act* 1979 (*EPA Act* 1979).

### 5(a) Environmental Planning Instruments

The application has been assessed against the relevant Environmental Planning Instruments listed below:

- State Environmental Planning Policy (Resilience and Hazards) 2021
- State Environmental Planning Policy (Building Sustainability Index: BASIX) 2004
- State Environmental Planning Policy (Housing) 2021
- State Environmental Planning Policy (Biodiversity and Conservation) 2021

The following provides further discussion of the relevant issues:

### 5(a)(i) State Environmental Planning Policy (Resilience and Hazards) 2021

### Chapter 4 Remediation of land

Section 4.16 (1) of the SEPP requires the consent authority not consent to the carrying out of any development on land unless:

"(a) it has considered whether the land is contaminated, and

(b) if the land is contaminated, it is satisfied that the land is suitable in its contaminated state (or will be suitable, after remediation) for the purpose for which the development is proposed to be carried out, and

(c) if the land requires remediation to be made suitable for the purpose for which the development is proposed to be carried out, it is satisfied that the land will be remediated before the land is used for that purpose."

In considering the above, there is no evidence of contamination on the site.

There is also no indication of uses listed in Table 1 of the contaminated land planning guidelines within Council's records. The land will be suitable for the proposed use as there is no indication of contamination.

# 5(a)(ii) State Environmental Planning Policy (Building Sustainability Index: BASIX) 2004

A BASIX Certificate was submitted with the application and will be referenced in any consent granted.

### 5(a)(iii) State Environmental Planning Policy (Housing) 2021

### Chapter 3 Diverse housing, Part 1 Secondary dwellings

The SEPP provides controls relating to various matters including floor space ratio, site area and parking requirements. The proposal includes a secondary dwelling on the first floor. The development is subject to Chapter 3, Part 1 of the *Housing SEPP* which allows for secondary dwellings to be carried out with consent.

The main standards relating to secondary dwellings contained in the *Housing SEPP* are addressed below:

Clause	Standard	Proposed	Compliance
Number of dwellings	principal and secondary	The development proposes a principal dwelling and secondary dwelling only on the site.	
	217sqm floor area permitted under <i>IWLEP</i> 2022 for site	154sqm (0.5:1) gross floor area proposed	Yes
Floor Area	Maximum 60sqm floor area permitted for secondary dwelling	The secondary dwelling has a floor area of 36sqm	Yes
53 (2)(a) – Minimum site area	Minimum site area of 450sqm	310sqm which doesn't comply with the minimum site area	
		The site maintains the existing car parking space on the site.	Yes

The proposed development is consistent with Chapter 3, Part 1 of the *Housing SEPP* with the exception of 53 (2)(a) being the minimum site area requirements. The development proposes a variation to the minimum site area required by Clause 53(2)(a) of the *Housing SEPP* under Clause 4.6 of the *IWLEP 2022*. This matter is discussed in more detail below under Clause 4.6 of *IWLEP 2022* under Section 5 (a)(iv) of this report.

# 5(a)(iv) State Environmental Planning Policy (Biodiversity and Conservation) 2021

### Chapter 2 Vegetation in non-rural areas

The protection/removal of vegetation identified under the SEPP and gives effect to the local tree preservation provisions of Part 2.20 of MDCP 2011.

The application seeks the removal of vegetation from within the site. No objections are raised to the removal of 1 x palm tree, 2 x Thuja trees, 1 x orange tree and 1 x Dracena tree subject to tree replacement which is conditioned. The proposal was reviewed by Council's Tree Management Officer who identified no neighbouring trees would be impacted by the development.

Overall, the proposal is considered acceptable with regard to the SEPP and Part 2.20 of MDCP 2011 subject to the imposition of conditions, which have been included in the recommendation of this report.

### Chapter 10 Sydney Harbour Catchment

The site is not located within the foreshores and waterways area, a Strategic Foreshore site or listed as an item of environmental heritage under the SEPP and as such only the aims of the plan are applicable. The proposal is consistent with these aims.

### 5(a)(v) Inner West Local Environmental Plan 2022 (IWLEP 2022)

The application was assessed against the following relevant sections of the *Inner West Local Environmental Plan 2022*:

### Part 1 – Preliminary

Control	Proposed	Compliance
Section 1.2 Aims of Plan	<ul> <li>The proposal satisfies the relevant aims of the Plan as follows:</li> <li>The development provides housing to meet the needs of residents of Inner West, and subject to conditions regarding pattern of fenestration and materials and finishes, the development conserves the built heritage of Inner West.</li> </ul>	Yes, subject to conditions

### Part 2 – Permitted or prohibited development

Control	Proposed	Compliance
Section 2.3 Zone objectives and Land Use Table R2 Low Density Residential	<ul> <li>The proposal satisfies this clause as follows:</li> <li>The application proposes a garage for the existing <i>dwelling house</i> a <i>secondary dwelling</i>, which is permissible with consent in the zone, and</li> <li>The proposal satisfies the relevant objectives of the zone as it provides for housing that meets the needs of the community in a low-density residential environment.</li> </ul>	Yes
Control	Proposed	Compliance
Section 2.7 Demolition requires development consent	<ul> <li>The proposal satisfies the clause as follows:</li> <li>Demolition works are proposed, which are permissible with consent; and</li> <li>Standard conditions are recommended to manage impacts which may arise during demolition.</li> </ul>	Yes, subject to conditions

### Part 4 – Principal development standards

Control	Proposed		Compliance
Section 4.3	Maximum	9.5m	Yes
Height of building	Proposed	6.4m	
Section 4.4	Maximum	0.7:1 (217sqm)	Yes
Floor space ratio	Proposed	0.52:1 (160sqm)	
Section 4.5	The site area and flo	por space ratio for the proposal has been	Yes
Calculation of floor	calculated in accordance with the clause.		
space ratio and			
site area			

Section 4.6	See Discussion below	Acceptable		
Exceptions to Development				
Standards				
	As outlined in SEPP section and table above, the proposal results in a breach of Clause $53(2)(a) - Non-discretionary$ development standards of the <i>Housing SEPP</i>			
	a variation to the non-discretionary development standard (min a) of the Housing SEPP by 31% (139.7sqm).	imum site area)		
	ouncil to vary development standards in certain circumstances a of flexibility to achieve better design outcomes.	and provides an		
instance, the propos	rate whether strict numeric compliance is unreasonable and unn sed exception to the development standard has been assess sions of Clause 4.6 of the <i>Inner West Local Environmental Plan</i> 2	sed against the		
West Local Environi	is been submitted to Council in accordance with Clause 4.6(4)(a <i>mental Plan 2022</i> in justifying the proposed contravention of the mmarised as follows:			
dwelling loca	ed building typology is common within the Inner West LGA bei ated above a garage; ary dwelling provides adequate internal amenity for residents o			
dwelling and	I the principal dwelling; ment complies with the height control under the <i>IWLEP</i> 2022;	,		
The develop	oment is consistent with the objectives of the zone in that it pro	vides additional		
• • • •	ortunities compatible with the streetscape; and al does not result in unreasonable and adverse impacts or	n the adjoining		
standard is unrease	The applicant's written rationale adequately demonstrates compliance with the development standard is unreasonable/unnecessary in the circumstances of the case, and that there are sufficient environmental planning grounds to justify contravening the development standard.			
The site is located w follows:	vithin an R2 Low Density Residential zone and the objectives of	the zone are as		
• To provide environment	for the housing needs of the community within a low der t.	nsity residential		
• To enable of residents.	ther land uses that provide facilities or services to meet the day	to day needs of		
It is considered the development is in the public interest because it is consistent with the objectives of the R2 Low Density Residential zone, in accordance with Clause 4.6(4)(a)(ii) of the <i>Inner West Local Environmental Plan 2022</i> as it provides for housing needs while maintaining the low density character and nature of the surrounding area.				
Furthermore, the proposal is for a secondary dwelling located above a garage which is consistent with the nature of development in the surrounding streets and area.				
The concurrence of Planning Panel.	The concurrence of the Planning Secretary may be assumed for matters dealt with by the Local Planning Panel.			
The proposal thereby accords with the objective in Clause $4.6(1)(b)$ and requirements of Clause $4.6(3)(b)$ of the <i>Inner West Local Environmental Plan 2022</i> . For the reasons outlined above, there are sufficient planning grounds to justify the departure from non-discretionary development standards under Clause $53(2)(a)$ and it is recommended the Clause $4.6$ exception be granted.				

Control	Proposed	Compliance
Section 5.4 Miscellaneous permissible uses	The proposed secondary dwelling is 36sqm which is less than the maximum 60sqm permitted under 9 (a) of this section.	Yes
Section 5.10 Heritage conservation	<ul> <li>The proposal achieves the objectives of this clause as follows:</li> <li>The subject site contains a contributory building located within the Annandale Farm Heritage Conservation Area (HCA).</li> <li>The proposed secondary dwelling to the rear of the site, fronting Salisbury Road has largely been designed to respond to the significance of the conservation area. The proposal does not include works to the contributory dwelling, thereby preserving contributory elements and fabric of the building.</li> <li>However, the proposed fenestration, namely the long, horizontal window (W2) to the street elevation at the first floor of the structure is visible from the public domain and contrary to the character of fenestration traditional to the HCA.</li> <li>Accordingly, a condition of consent is included with the recommendation to replace W2 with two (2) vertically proportioned windows.</li> <li>The application included a material and finishes schedule which does not detail selected finishes for all components of the proposed development. Accordingly, a condition of consent is included with the recommendation to ensure that the materials and finishes are appropriate to the character of the HCA.</li> </ul>	Yes, subject to conditions
	development preserves the environmental heritage of the Inner West.	

Part 5 – Miscellaneous provisions

### Part 6 – Additional local provisions

Control	Proposed	Compliance
Section 6.2 Earthworks	The proposed earthworks are unlikely to have a detrimental impact on environmental functions and processes, existing drainage patterns, or soil stability.	Yes
Section 6.3 Stormwater management	The development maximises the use of permeable surfaces and subject to standard conditions would not result in any significant runoff to adjoining properties or the environment.	Yes
Section 6.8 Development subject to aircraft noise	The site is located within the ANEF 20-25 contour. An Acoustic Report was submitted with the application. The proposal is capable of satisfying this clause as follows:	Yes, subject to conditions
	• A condition has been included in the development consent to ensure that the proposal will meet the relevant requirements of Table 3.3 (Indoor Design Sound Levels for Determination of Aircraft Noise Reduction) in AS 2021:2015, thereby ensuring the proposal's compliance with the relevant provisions CI. 6.5 IWLEP 2022 and Part 2.6 of the MDCP 2011, respectively.	

# 5(b) Development Control Plans

The application has been assessed and the following provides a summary of the relevant provisions of Marrickville Development Control Plan 2011.

### Part 2 – Generic Provisions

Control	Proposed	Compliance
Part 2.1 – Urban Design	<ul> <li>The proposal does not impact the definition between the public and private domain and is appropriate for the character of the locality given its form, massing, siting and detailing; and</li> <li>The proposal preserves the existing character of the streetscape (fronting Douglas Street), as the development is located at the rear of the site. Further, as discussed within this report, the design of the two storey structure to the rear of site (fronting Salisbury Road) is acceptable in the context of the development subject to conditions regarding the fenestration on the Salisbury Road frontage and materials and finishes.</li> </ul>	Yes
Part 2.6 – Acoustic and Visual Privacy	<ul> <li>The proposal includes windows and a first floor terrace that overlook Salisbury Road and a highlight window and narrow louvered windows to the bedroom facing internally to the site. The proposed fenestration will not allow direct views into surrounding private open space or living areas.</li> <li>The windows and terrace are adequately setback from adjoining properties to minimise overlooking impacts;</li> <li>The proposed terrace is of a size that does not lend itself to be used for extended periods for entertainment and as such will not result in overlooking or acoustic impacts. Further, the terrace is sited facing the adjoining street and away from adjoining areas of private open spaces.</li> <li>The proposed side facing windows employ raised sill heights to minimise overlooking impacts.</li> </ul>	Yes
Part 2.7 – Solar Access and Overshadowing	<ul> <li>The development maintains existing levels of solar access to principal living areas and private open space of the adjoining properties;</li> <li>The adjoining properties are largely overshadowed by structures on their own site and as such the development will not result in adverse amenity impacts as a result of overshadowing;</li> <li>At least one habitable room of the dwelling has a window having an area not less than 15% of the floor area of the room, positioned within 30 degrees east and 20 degrees west of true north and will allow for direct sunlight for at least two hours over a minimum of 50% of the glazed surface between 9:00am and 3:00pm on 21 June;</li> <li>The private open space provided for the subject sites dwelling house does not receive a minimum two hours of direct sunlight over 50% of its finished surface between 9.00am and 3.00pm on 21 June contrary to C8(ii) of the Part.</li> <li>The proposed variation to the control is acceptable in this instance, as the shadow diagrams for equinox demonstrate that the proposal retains at least two</li> </ul>	No, Acceptable as meets objectives

	hours direct solar access to 50% of the finished surface of the private open space to the principal dwelling between 9:00am and 3:00pm at March/September.	
Part 2.10 – Parking	<ul> <li>One car parking space is proposed which complies with the requirements.</li> </ul>	Yes
Part 2.18 – Landscaping and Open Spaces	<ul> <li>The entire front setback is to consist of pervious landscaping with the exception of the pathway;</li> <li>The Landscape Plan identifies that a minimum of 62sqm, being 20% of the total site area, with no dimension being less than 3 metres is to be retained as private energy for the privat</li></ul>	Yes Acceptable
	<ul> <li>as private open space for the principal dwelling;</li> <li>In excess of 50% of the private open space is to be maintained as pervious landscaping;</li> <li>The proposal does not include a clearly defined area of private open space with minimum dimensions of 4 x 4m for the secondary dwelling contrary to C14 of the Part;</li> </ul>	Acceptable
	<ul> <li>The proposed variation is acceptable in this instance, as the secondary dwelling is located at the first floor of the structure and is provided with a terrace, facing Salisbury Road, sufficient to provide occupants adequate outdoor recreation space. It should also be noted given the small size of the secondary dwelling being 36sqm is well below the 60sqm maximum and the terrace is considered commensurate with the size of the space thereby satisfying the objectives of the control.</li> </ul>	
Part 2.21 – Site Facilities and Waste Management	<ul> <li>The application was accompanied by a waste management plan in accordance with the Part; and</li> <li>Standard conditions are recommended to ensure the appropriate management of waste during the construction of the proposal.</li> </ul>	Yes
Part 2.25 – Stormwater Management	• Standard conditions are recommended to ensure the appropriate management of stormwater.	Yes, subject to conditions

# Part 4 - Low Density Residential Development

Control	Assessment	Compliance
Part 4.1.5 – Streetscape and Design	<ul> <li>The development complements the uniformity and visual cohesiveness of the bulk, scale and height of the existing streetscape; and</li> <li>The proposal is a contemporary design that complements the character of the area, subject to design change conditions regarding pattern of fenestration, as discussed within this report.</li> </ul>	Yes
Part 4.1.6 – Built form and character	<ul> <li>The secondary dwelling is located behind the front building line of the principal dwelling,</li> <li>The structure is built to the rear boundary,</li> <li>The structure maintains a minimum separation of greater than the minimum 4m between itself and the principal dwelling on site,</li> <li>The height of the structure is of two storeys in height and maintains existing amenity at surrounding properties.</li> <li>The detached secondary dwelling has not been designed with 1.5m side setbacks, contrary to</li> </ul>	Acceptable

	<ul> <li>C11(iii)(b) of the Part.</li> <li>The proposed variation is acceptable in this instance as it is considered to satisfy the objectives of the Part as follows:         <ul> <li>The proposed structure, being built boundary to boundary at the ground floor is consistent with the established setback character of development proximate to site, including existing parking structures fronting Salisbury Road,</li> <li>The proposed structure provides adequate separation to surrounding buildings to maintain privacy, solar access to adjoining sites and air circulation.</li> </ul> </li> </ul>	
Part 4.1.7 – Car Parking	<ul> <li>The garage and car parking space comply with the design requirements and minimum dimension for car parking within Part 2.10 of MDCP 2011;</li> <li>The garage is located to the rear of the site and is safely and conveniently located for use;</li> <li>The design of the garage is appropriate to the dwelling house and the presentation of the garage to the laneway is consistent in height and form with other approved development in the laneway; and</li> <li>The location of the driveway is suitable within the laneway and will not impact traffic or parking.</li> </ul>	Yes
Part 4.1.7.5 – Loft Structures Over Garages	<ul> <li>The proposal complies with the overall height, FSR, landscaping and parking requirements of this DCP and <i>IWLEP 2022</i>;</li> <li>The development will have minimal adverse impact on amenity of the subject property, neighbouring properties and the public domain;</li> <li>The bulk and scale of the overall structure is not dominant when compared with other rear lane structures or the houses in the locality; and</li> <li>The structure does not adversely affect the character of the street.</li> </ul>	Yes

# Part 8 – Heritage

Control	Assessment	Compliance
Part 8.2.8 - Annandale Farm Heritage Conservation Area (HCA 6)	<ul> <li>As discussed within this report, the proposal does not seek works to the contributory dwelling located to the front of site, thereby maintaining the building and elements on the site which were constructed during the period of significance of the conservation area.</li> </ul>	Yes
Part 8.3.2.3 - Building setbacks	<ul> <li>The proposed garage structure is located to the rear of the original building.</li> </ul>	Yes
Part 8.3.2.4 - Building heights	• The proposed structure is adequately setback to the rear of the site, will not overwhelm the existing built form and will maintain the character of the contributory building as viewed from Douglas Street,	Yes
Part - 8.3.2.5 Building form	<ul> <li>The proposal does not include alterations to the existing contributory dwelling. Notwithstanding, the proposed structure to the rear of site does not dominate the existing form of the dwelling.</li> </ul>	Yes
Part - 8.3.2.6 Roof form	• The proposed roof to the structure is appropriate to the character of the HCA.	Yes

Part - 8.3.2.9 Windows and doors	<ul> <li>The proposed windows to the Salisbury Road frontage are generally vertically proportioned in accordance with the character of windows to the principal dwelling and surrounding HCA.</li> <li>As discussed under 5(a)(iv) Part 5.10 of this report, a condition of consent is included with the recommendation to amend the horizontal window (W2) to the Salisbury Road frontage to be two vertically proportioned windows.</li> </ul>	Yes
Part - 8.3.2.10 Façade materials	<ul> <li>The application included a material and finishes schedule which did not detail selected finishes for all components of the proposed development.</li> <li>Accordingly, a condition of consent is included with the recommendation to ensure that the materials and finishes are appropriate to the character of the HCA.</li> </ul>	Yes, subject to condition

### Part 9 – Strategic Context

Control	Assessment	Compliance
Part 9.3 – Stanmore North (Precinct 3)	<ul> <li>The proposal protects the streetscape of Douglas Street with the development being orientated to the rear on Salisbury Road</li> <li>The proposal protects the low-density residential character of the precinct</li> </ul>	Yes

### 5(e) The Likely Impacts

The assessment of the Development Application demonstrates that, subject to the recommended conditions, the proposal will have minimal impact in the locality.

### 5(f) The suitability of the site for the development

Provided that any adverse effects on adjoining properties are minimised, this site is considered suitable to accommodate the proposed development, and this has been demonstrated in the assessment of the application.

### 5(g) Any submissions

The application was notified in accordance with the Community Engagement Framework for a period of fourteen (14) days to surrounding properties.

One (1) submission was received in response to the notification which raised the following matters which have been discussed in this report:

- Impacts to heritage character of area see 5(a)(iv) Part 5 and 5(d) Part 8
- Stormwater management see 5(a)(iv) Part 6 and 5(d) Part 2.25
- Overshadowing to adjoining areas of private open space see 5(d) Part 2.7
- Overlooking impacts via first floor terrace see 5(d) Part 2.6

In addition to the above issues, the submission raised the following concerns which are discussed below:

Concern	Response
The height of the structure should be limited to 3m in height to match that of recent approvals in the locality.	It is understood that the recently completed development to the adjoining site fronting Salisbury Road was for a carport structure. Such structures are limited to 3m in height under MDCP 2011. As the subject application seeks a garage with secondary dwelling above, different planning controls apply to the development. As demonstrated within this report, the height of the structure is compliant with the maximum height of building development standard.
The submission raised concern that the development would not have adequate stormwater drainage.	Standard conditions of consent are included with the recommendation to ensure that stormwater is appropriately managed.
Overshadowing to skylights at neighbouring carport	As discussed under 5(d) Part 2.7 of this report, the proposed development retains compliant solar access at adjoining properties' areas of private open space. As the carport is not a principal living area or principal area of open space, solar access to the space is not protected.
Resultant impacts of use of ground floor of structure as yoga studio	The development application does not seek use of the ground floor of the two storey structure for a yoga studio and accordingly, acoustic impacts of such a use have not been undertaken as part of this assessment. It is noted a condition of consent has bee n included in the recommendation requiring that the ground floor studio and garage be used in conjunction with the primary dwelling and not be subleased, with no kitchen facilities to be installed.

### 5(h) The Public Interest

The public interest is best served by the consistent application of the requirements of the relevant Environmental Planning Instruments, and by Council ensuring that any adverse effects on the surrounding area and the environment are appropriately managed. The proposal is in the public interest.

## 6. Referrals

The application was referred to the following internal sections/officers and issues raised in those referrals have been discussed in Section 5 above.

- Heritage
- Development engineering
- Urban Forest

# 7. Section 7.11 Contributions

Section 7.11 contributions are payable for the proposal.

The carrying out of the development would result in an increased demand for public amenities and public services within the area. A contribution of \$19,118.00 would be required for the development under Inner West Local Infrastructure Contributions Plan 2023. A condition requiring that the contribution be paid is included in the recommendation.

# 8. Conclusion

The proposal generally complies with the aims, objectives and design parameters contained in *Inner West Local Environmental Plan 2022* and Marrickville Development Control Plan 2011.

The development of a garage with secondary dwelling above at the site will not result in any significant impacts on the amenity of the adjoining properties and the streetscape and is considered to be in the public interest.

The application is considered suitable for approval subject to the imposition of appropriate conditions.

### 9. Recommendation

- A. The applicant has made a written request pursuant to Section 4.6 of the *Inner West Local Environmental Plan 2022.* After considering the request, and assuming the concurrence of the Secretary has been given, the Panel is satisfied that compliance with the minimum site area standard under the Housing SEPP is unnecessary in the circumstance of the case and that there are sufficient environmental grounds to support the variation. The proposed development will be in the public interest because the exceedance is not inconsistent with the objectives of the standard and of the zone in which the development is to be carried out.
- B. That the Inner West Local Planning Panel exercising the functions of the Council as the consent authority, pursuant to s4.16 of the *Environmental Planning and Assessment Act 1979*, grant consent to Development Application No. DA/2023/0505 for partial demolition, construction of a two-storey detached structure fronting Salisbury Road, containing a garage and studio on the ground floor and secondary dwelling on the first floor at 8 Douglas Street, Stanmore subject to the conditions listed in Attachment A below.

# Attachment A – Recommended conditions of consent

### CONDITIONS OF CONSENT

### DOCUMENTS RELATED TO THE CONSENT

#### 1. Documents related to the consent

The development must be carried out in accordance with plans and documents listed below:

Plan, Revision and Issue No.	Plan Name	Date Issued	Prepared by	
DA 02 A	Demolish Plan	23/6/23	McGregor Westlake Architecture	
DA 10 A	Site/Roof Plan	23/6/23	McGregor Westlake Architecture	
DA 12 A	Plans	23/6/23	McGregor Westlake Architecture	
DA 20 B	Sections	1/9/23	McGregor Westlake Architecture	
DA 21 B	Elevations	1/9/23	McGregor Westlake Architecture	
DA 22 B	Elevations	1/9/23	McGregor Westlake Architecture	
DA 30 B	Materials and Finishes Schedule	1/9/23	McGregor Westlake Architecture	
1384171S	BASIX	20/4/23	McGregor Westlake Architecture	

As amended by the conditions of consent.

#### DESIGN CHANGE

#### 2. Design Change

Prior to the issue of a Construction Certificate, the Certifying Authority must be provided with amended plans demonstrating the following:

- a. Window 2 (W2) is to be deleted and replaced with two (2) vertically proportioned windows. The living/dining room may be reconfigured internally to accommodate this change.
- b. The materials and finishes schedule be amended to reflect as follows: Roof sheeting: Colorbond "Jasper" or "Manor Red" Gutters, downpipes: "Woodland Grey" Metal windows and door frames: off-white; External doors and garage door: "Woodland Grey".

#### <u>FEES</u>

#### 3. Security Deposit - Custom

Prior to the commencement of demolition works or prior to the issue of a Construction Certificate, the Certifying Authority must be provided with written evidence that a security deposit and inspection fee has been paid to Council to cover the cost of making good any damage caused to any Council property or the physical environment as a consequence of carrying out the works and as surety for the proper completion of any road, footpath and drainage works required by this consent.

Security Deposit: \$5600.00 Inspection Fee: \$350.00

Payment will be accepted in the form of cash, bank cheque, EFTPOS/credit card (to a maximum of \$10,000) or bank guarantee. Bank Guarantees must not have an expiry date.

The inspection fee is required for the Council to determine the condition of the adjacent road reserve and footpath prior to and on completion of the works being carried out.

Should any of Council's property and/or the physical environment sustain damage during the course of the demolition or construction works, or if the works put Council's assets or the environment at risk, or if any road, footpath or drainage works required by this consent are not completed satisfactorily, Council may carry out any works necessary to repair the damage, remove the risk or complete the works. Council may utilise part or all of the security deposit to

restore any damages, and Council may recover, in any court of competent jurisdiction, any costs to Council for such restorations.

A request for release of the security may be made to the Council after all construction work has been completed and a final Occupation Certificate issued.

The amount nominated is only current for the financial year in which the initial consent was issued and is revised each financial year. The amount payable must be consistent with Council's Fees and Charges in force at the date of payment.

#### 4. Long Service Levy

Prior to the issue of a Construction Certificate, written evidence must be provided to the Certifying Authority that the long service levy in accordance with Section 34 of the *Building and Construction Industry Long Service Payments Act 1986* has been paid at the prescribed rate of 0.25% of the total cost of the work to either the Long Service Payments Corporation or Council for any work costing \$250,000 or more.

#### 5. Section 7.11 Contribution

In accordance with section 7.11 of the *Environmental Planning and Assessment Act 1979* and the Inner West Local Infrastructure Contribution Plan 2023 (the Plan), the following monetary contributions shall be paid to Council to cater for the increased demand for local infrastructure resulting from the development:

Contribution Category	Amount
Open Space & Recreation	\$13,669.00
Community Facilities	\$2,534.00
Transport	\$1,797.00
Plan Administration	\$176.00
Drainage	\$942.00
TOTAL	\$19,118.00

At the time of payment, the contributions payable will be adjusted for inflation in accordance with indexation provisions in the Plan in the following manner:

Cpayment = Cconsent x (CPlpayment ÷ CPlconsent)

Where:

Cpayment = is the contribution at time of payment

Cconsent = is the contribution at the time of consent, as shown above

CPIconsent = is the Consumer Price Index (All Groups Index) for Sydney at the date the contribution amount above was calculated being [insert CPI value] for the [insert latest quarter and year].

CPIpayment = is the Consumer Price Index (All Groups Index) for Sydney published by the Australian Bureau of Statistics that applies at the time of payment

Note: The contribution payable will not be less than the contribution specified in this condition.

The monetary contributions must be paid to Council (i) if the development is for subdivision – prior to the issue of the subdivision certificate, or (ii) if the development is for building work – prior to the issue of the first construction certificate, or (iii) if the development involves both subdivision and building work – prior to issue of the subdivision certificate or first construction certificate, whichever occurs first, or (iv) if the development does not require a construction certificate or subdivision certificate – prior to the works commencing.

It is the professional responsibility of the principal certifying authority to ensure that the monetary contributions have been paid to Council in accordance with the above timeframes.

Council's Plan may be viewed at www.innerwest.nsw.gov.au or during normal business hours at any of Council's customer service centres.

Please contact any of Council's customer service centres at council@innerwest.nsw.gov.au or 9392 5000 to request an invoice confirming the indexed contribution amount payable. Please allow a minimum of 2 business days for the invoice to be issued.

Once the invoice is obtained, payment may be made via (i) BPAY (preferred), (ii) credit card / debit card (AMEX, Mastercard and Visa only; log on to www.innerwest.nsw.gov.au/invoice; please note that a fee of 0.75 per cent applies to credit cards), (iii) in person (at any of Council's customer service centres), or (iv) by mail (make cheque payable to 'Inner West Council' with a copy of your remittance to PO Box 14 Petersham NSW 2049).

The invoice will be valid for 3 months. If the contribution is not paid by this time, please contact Council's customer service centres to obtain an updated invoice. The contribution amount will be adjusted to reflect the latest value of the Consumer Price Index (All Groups Index) for Sydney.

#### **GENERAL CONDITIONS**

#### 6. Stormwater Drainage System – Simple

Stormwater runoff from all roof and paved areas within the property must be collected in a system of gutters, down pipe, pits and pipelines discharged by gravity to the kerb and gutter of a public road.

Any existing component of the stormwater system that is to be retained, must be checked and certified by a Licensed Plumber or qualified practising Civil Engineer to be in good condition and operating satisfactorily.

If any component of the existing system is not in good condition and /or not operating satisfactorily and/or impacted by the works and/or legal rights for drainage do not exist, the drainage system must be upgraded to discharge legally by gravity to the kerb and gutter of a public road. No concentration of flows or nuisance to other properties.

#### 7. Boundary Alignment Levels

Alignment levels for the site at all pedestrian and vehicular access locations must match the existing back of footpath levels at the boundary.

#### 8. Tree Protection

No trees on public property (footpaths, roads, reserves etc.) are to be removed or damaged during works unless specifically approved in this consent or marked on the approved plans for removal.

Prescribed trees protected by Council's Management Controls on the subject property and/or any vegetation on surrounding properties must not be damaged or removed during works unless specific approval has been provided under this consent.

Any public tree within five (5) metres of the development must be protected in accordance with Council's *Development Fact Sheet—Trees on Development Sites*.

No activities, storage or disposal of materials taking place beneath the canopy of any tree (including trees on neighbouring sites) protected under Council's Tree Management Controls at any time.

#### 9. Works to Trees

Approval is given for the following works to be undertaken to trees on the site after the issuing of a Construction Certificate:

Tree/location	Approved works
3 x Thuja species (Thuja), 1 x Dracena marginata (Dracena), 1 x Citrinus species (Orange Tree), 1 x Archontophoenix cunninghamiana (Bangalow Palm) - all located at the rear of the site within or close to the structure fronting Salisbury Road	Removal

Removal or pruning of any other tree (that would require consent of Council) on the site is not approved and shall be retained and protected in accordance with Council's *Development Fact Sheet—Trees on Development Sites*.

#### 10. Waste Management Plan

Prior to the commencement of any works (including any demolition works), the Certifying Authority is required to be provided with a Recycling and Waste Management Plan (RWMP) in accordance with the relevant Development Control Plan.

#### 11. Erosion and Sediment Control

Prior to the issue of a commencement of any works (including any demolition works), the Certifying Authority must be provided with an erosion and sediment control plan and specification. Sediment control devices must be installed and maintained in proper working order to prevent sediment discharge from the construction site.

#### 12. Works Outside the Property Boundary

This development consent does not authorise works outside the property boundaries on adjoining lands.

#### PRIOR TO ANY DEMOLITION

#### 13. Hoardings

The person acting on this consent must ensure the site is secured with temporary fencing prior to any works commencing.

If the work involves the erection or demolition of a building and is likely to cause pedestrian or vehicular traffic on public roads or Council controlled lands to be obstructed or rendered inconvenient, or building involves the enclosure of public property, a hoarding or fence must be erected between the work site and the public property. An awning is to be erected, sufficient to prevent any substance from, or in connection with, the work falling onto public property.

Separate approval is required from the Council under the *Roads Act 1993* to erect a hoarding or temporary fence or awning on public property.

#### 14. Advising Neighbours Prior to Excavation

At least 7 days before excavating below the level of the base of the footings of a building on an adjoining allotment of land, give notice of intention to do so to the owner of the adjoining allotment of land and furnish particulars of the excavation to the owner of the building being erected or demolished.

#### 15. Construction Fencing

Prior to the commencement of any works (including demolition), the site must be enclosed with suitable fencing to prohibit unauthorised access. The fencing must be erected as a barrier between the public place and any neighbouring property.

#### 16. Dilapidation Report

Prior to any works commencing (including demolition), the Certifying Authority and owners of identified properties, must be provided with a colour copy of a dilapidation report prepared by a suitably qualified person. The report is required to include colour photographs of all the adjoining properties to the Certifying Authority's satisfaction. In the event that the consent of the adjoining property owner cannot be obtained to undertake the report, copies of the letter/s that have been sent via registered mail and any responses received must be forwarded to the Certifying Authority before work commences.

#### PRIOR TO CONSTRUCTION CERTIFICATE

#### 17. Dilapidation Report – Pre-Development – Minor

Prior to the issue of a Construction Certificate or any demolition, the Certifying Authority must be provided with a dilapidation report including colour photos showing the existing condition of the footpath and roadway adjacent to the site.

#### 18. Parking Facilities - Domestic

Prior to the issue of a Construction Certificate, the Certifying Authority must be provided with plans certified by a suitably qualified Civil Engineer demonstrating that the design of the vehicular access and off-street parking facilities must comply with Australian Standard AS/NZS2890.1-2004 Parking Facilities – Off-Street Car Parking and the following specific requirements:

a. A minimum of 2200mm headroom must be provided throughout the access and parking facilities. Note that the headroom must be measured at the lowest projection from the ceiling, such as lighting fixtures, and to open garage doors;

- Longitudinal sections along each outer edge of the access and parking facilities, extending to the centreline of the road carriageway must be provided, demonstrating compliance with the above requirements;
- c. The garage must have minimum clear internal dimensions of 5400 x 3000 mm (length x width). The dimensions must be exclusive of obstructions such as walls, doors and columns, except where they do not encroach inside the design envelope specified in Section 5.2 of AS/NZS 2890.1-2004;
- d. The maximum gradients within the parking module must not exceed 1 in 20 (5%), measured parallel to the angle of parking and 1 in 16 (6.25%), measured in any other direction in accordance with the requirements of Section 2.4.6 of AS/NZS 2890.1-2004; and
- e. The external form and height of the approved structures must not be altered from the approved plans.

#### 19. Sydney Water – Tap In

Prior to the issue of a Construction Certificate, the Certifying Authority is required to ensure approval has been granted through Sydney Water's online 'Tap In' program to determine whether the development will affect Sydney Water's sewer and water mains, stormwater drains and/or easements, and if further requirements need to be met.

Note: Please refer to the web site http://www.sydneywater.com.au/tapin/index.htm for details on the process or telephone 13 20 92

### 20. Public Domain Works – Prior to Construction Certificate

Prior to the issue of a Construction Certificate, the Certifying Authority must be provided with a public domain works design, prepared by a qualified practising Civil Engineer and evidence that the works on the Road Reserve have been approved by Council under Section 138 of the *Roads Act 1993* incorporating the following requirements:

- a. The construction of light duty vehicular crossing to the vehicular access location and removal of all redundant vehicular crossings to the site; and
- b. Installation of a stormwater outlet to the kerb and gutter.

All works must be completed prior to the issue of an Occupation Certificate.

#### 21. Acoustic Report – Aircraft Noise

Prior to the issue of a Construction Certificate, the Certifying Authority must be provided with amended plans detailing the recommendations of an acoustic report prepared by a suitably qualified Acoustic Engineer demonstrating compliance of the development with the relevant provisions of Australian Standard AS 2021:2015 Acoustics – Aircraft noise intrusion – Building siting and construction.

#### **DURING DEMOLITION AND CONSTRUCTION**

#### 22. Construction Hours – Class 1 and 10

Unless otherwise approved by Council, excavation, demolition, construction or subdivision work are only permitted between the hours of 7:00am to 5.00pm, Mondays to Saturdays (inclusive) with no works permitted on, Sundays or Public Holidays.

#### 23. Survey Prior to Footings

Upon excavation of the footings and before the pouring of the concrete, the Certifying Authority must be provided with a certificate of survey from a registered land surveyor to verify that the structure will not encroach over the allotment boundaries.

#### PRIOR TO OCCUPATION CERTIFICATE

#### 24. No Encroachments

Prior to the issue of an Occupation Certificate, the Principal Certifier must ensure that any encroachments on to Council road or footpath resulting from the building works have been removed, including opening doors, gates and garage doors with the exception of any awnings or balconies approved by Council.

#### 25. Protect Sandstone Kerb

Prior to the issue of an Occupation Certificate, the Principal Certifier must ensure that any stone kerb, damaged as a consequence of the work that is the subject of this development consent, has been replaced.

#### 26. Parking Signoff – Minor Developments

Prior to the issue of an Occupation Certificate, the Principal Certifier must be provided with certification from a qualified practising Civil Engineer that the vehicular access and offstreet parking facilities have been constructed in accordance with the approved design and relevant Australian Standards

#### 27. Public Domain Works

Prior to the issue of an Occupation Certificate, the Principal Certifier must be provided with written evidence from Council that the following works on the Road Reserve have been completed in accordance with the requirements of the approval under Section 138 of the *Roads Act 1993* including:

- a. Light duty concrete vehicle crossing at the vehicular access location;
- b. The redundant vehicular crossing to the site must be removed and replaced by kerb and gutter and footpath. Where the kerb in the vicinity of the redundant crossing is predominately stone (as determined by Council's Engineer) the replacement kerb must also be in stone; and
- c. Other works subject to the Roads Act 1993 approval.

All works must be constructed in accordance with Council's standards and specifications and AUS-SPEC#2-"Roadworks Specifications".

#### 28. Certification of Tree Planting

Prior to the issue of any Occupation Certificate, the Principal Certifier is to be provided with evidence certified by a person holding a minimum qualification of AQF5 Certificate of Horticulture or Arboriculture that:

A minimum of  $2 \times 45$  litre size canopy trees, which will attain a minimum mature height of six metres (6) and four (4) metres, have been planted in suitable locations within the property at a minimum of 1 metre from any boundary and allowing for future tree growth. The trees are to conform to AS2303—*Tree stock for landscape use.* Trees listed as exempt species from Council's Tree Management Controls and species recognised to have a short life span will not be accepted as suitable replacements.

If the trees are found dead before they reach a height where they are protected by Council's Tree Management Controls, they must be replaced in accordance with this condition.

#### 29. Aircraft Noise

Prior to the issue of any Occupation Certificate, the Principal Certifier must be provided with a report prepared and submitted by an accredited Acoustics Consultant certifying that the final construction meets AS2021-2015 with regard to the noise attenuation measures referred to in the "Before the Issue of a Construction Certificate" Section of this Determination. Such report must include external and internal noise levels to ensure that the external noise levels during the test are representative of the typical maximum levels that may occur at this development.

Where it is found that internal noise levels are greater than the required dB(A) rating due to faulty workmanship or the like, necessary corrective measures must be carried out and a

further certificate being prepared and submitted to the Principal Certifier in accordance with this condition.

#### **ON-GOING**

#### 30. Bin Storage

All bins are to be stored within the site.

#### 31. Use of Ground Floor Studio and Garage

The ground floor studio and garage must be used in conjunction with the primary dwelling fronting Douglas Street and shall not be sublet for any other purpose. No kitchen facilities are to be installed in this space.

#### ADVISORY NOTES

#### Permits

Where it is proposed to occupy or carry out works on public roads or Council controlled lands, the person acting on this consent must obtain all applicable Permits from Council in accordance with Section 68 (Approvals) of the *Local Government Act 1993* and/or Section 138 of the *Roads Act 1993*. Permits are required for the following activities:

- a. Work zone (designated parking for construction vehicles). Note that a minimum of 2 months should be allowed for the processing of a Work Zone application;
- b. A concrete pump across the roadway/footpath;
- c. Mobile crane or any standing plant;
- d. Skip Bins;
- e. Scaffolding/Hoardings (fencing on public land);
- f. Public domain works including vehicle crossing, kerb & guttering, footpath, stormwater, etc.;
- g. Awning or street veranda over the footpath;
- h. Partial or full road closure; and
- i. Installation or replacement of private stormwater drain, utility service or water supply.

If required contact Council's Road Access team to ensure the correct Permit applications are made for the various activities. Applications for such Permits must be submitted and approved by Council prior to the commencement of the works associated with such activity.

#### Insurances

Any person acting on this consent or any contractors carrying out works on public roads or Council controlled lands is required to take out Public Liability Insurance with a minimum cover of twenty (20) million dollars in relation to the occupation of, and approved works within those lands. The Policy is to note, and provide protection for Inner West Council, as an interested party and a copy of the Policy must be submitted to Council prior to commencement of the works. The Policy must be valid for the entire period that the works are being undertaken on public property.

#### Arborists standards

All tree work must be undertaken by a practicing Arborist. The work must be undertaken in accordance with AS4373—*Pruning of amenity trees* and the Safe Work Australia Code of Practice—*Guide to Managing Risks of Tree Trimming and Removal Work*. Any works in the vicinity of the Low Voltage Overhead Network (including service lines—pole to house connections) must be undertaken by an approved Network Service Provider contractor for the management of vegetation conflicting with such services. Contact the relevant Network Service Provider for further advice in this regard.

#### Tree Pruning or Removal (including root pruning/mapping)

Removal or pruning of any other tree (that would require consent of Council) on the site is not approved and must be retained and protected in accordance with Council's *Development Fact Sheet—Arborist Reports.* 

#### **Prescribed Conditions**

This consent is subject to the prescribed conditions of consent within Sections 69-86 of the *Environmental Planning and Assessment Regulations 2021.* 

#### Notification of commencement of works

At least 7 days before any demolition work commences:

- a. The Council must be notified of the following particulars:
  - i. the name, address, telephone contact details and licence number of the person responsible for carrying out the work; and
- ii. the date the work is due to commence and the expected completion date; andb. A written notice must be placed in the letter box of each directly adjoining property identified advising of the date the work is due to commence.

#### Storage of Materials on public property

The placing of any materials on Council's footpath or roadway is prohibited, without the prior consent of Council.

#### Toilet Facilities

The following facilities must be provided on the site:

- a. Toilet facilities in accordance with WorkCover NSW requirements, at a ratio of one toilet per every 20 employees; and
- b. A garbage receptacle for food scraps and papers, with a tight fitting lid.

Facilities must be located so that they will not cause a nuisance.

#### Infrastructure

The developer must liaise with the Sydney Water Corporation, Ausgrid, AGL and Telstra concerning the provision of water and sewerage, electricity, natural gas and telephones respectively to the property. Any adjustment or augmentation of any public utility services including Gas, Water, Sewer, Electricity, Street lighting and Telecommunications required as a result of the development must be undertaken before occupation of the site.

#### Other Approvals may be needed

Approvals under other acts and regulations may be required to carry out the development. It is the responsibility of property owners to ensure that they comply with all relevant legislation. Council takes no responsibility for informing applicants of any separate approvals required.

#### Failure to comply with conditions

Failure to comply with the relevant provisions of *the Environmental Planning and Assessment Act 1979* and/or the conditions of this consent may result in the serving of penalty notices or legal action.

#### Other works

Works or activities other than those approved by this Development Consent will require the submission of a new Development Application or an application to modify the consent under Section 4.55 of the *Environmental Planning and Assessment Act 1979.* 

#### **Obtaining Relevant Certification**

This development consent does not remove the need to obtain any other statutory consent or approval necessary under any other Act, such as (if necessary):

- a. Application for any activity under that Act, including any erection of a hoarding;
- b. Application for a Construction Certificate under the *Environmental Planning and* Assessment Act 1979;
- c. Application for an Occupation Certificate under the *Environmental Planning and* Assessment Act 1979;
- d. Application for a Subdivision Certificate under the *Environmental Planning and Assessment Act 1979* if land (including stratum) subdivision of the development site is proposed;
- e. Application for Strata Title Subdivision if strata title subdivision of the development is proposed;
- f. Development Application for demolition if demolition is not approved by this consent; or
- g. Development Application for subdivision if consent for subdivision is not granted by this consent.

#### National Construction Code (Building Code of Australia)

A complete assessment of the application under the provisions of the National Construction Code (Building Code of Australia) has not been carried out. All building works approved by this consent must be carried out in accordance with the requirements of the National Construction Code.

#### Notification of commencement of works

Residential building work within the meaning of the *Home Building Act 1989* must not be carried out unless the PCA (not being the council) has given the Council written notice of the following information:

- a. In the case of work for which a principal contractor is required to be appointed:
  - i. The name and licence number of the principal contractor; and
  - ii. The name of the insurer by which the work is insured under Part 6 of that Act.

b. In the case of work to be done by an owner-builder:

- i. The name of the owner-builder; and
- ii. If the owner-builder is required to hold an owner-builder permit under that Act, the number of the owner-builder permit.

#### **Dividing Fences Act**

The person acting on this consent must comply with the requirements of the *Dividing Fences Act 1991* in respect to the alterations and additions to the boundary fences.

#### Permits from Council under Other Acts

Where it is proposed to occupy or carry out works on public roads or Council controlled lands, the person acting on this consent must obtain all applicable Permits from Council in accordance with Section 68 (Approvals) of the *Local Government Act 1993* and/or Section 138 of the *Roads Act 1993*. Permits are required for the following activities:

- a. Work zone (designated parking for construction vehicles). Note that a minimum of 2 months should be allowed for the processing of a Work Zone application;
- b. A concrete pump across the roadway/footpath;
- c. Mobile crane or any standing plant;
- d. Skip bins;
- e. Scaffolding/Hoardings (fencing on public land);
- f. Public domain works including vehicle crossing, kerb & guttering, footpath, stormwater, etc.;
- g. Awning or street verandah over footpath;
- h. Partial or full road closure; and
- i. Installation or replacement of private stormwater drain, utility service or water supply.

Contact Council's Road Access team to ensure the correct Permit applications are made for the various activities. A lease fee is payable for all occupations.

#### Noise

Noise arising from the works must be controlled in accordance with the requirements of the *Protection of the Environment Operations Act 1997.* 

#### Lead-based Paint

Buildings built or painted prior to the 1970's may have surfaces coated with lead-based paints. Recent evidence indicates that lead is harmful to people at levels previously thought safe. Children particularly have been found to be susceptible to lead poisoning and cases of acute child lead poisonings in Sydney have been attributed to home renovation activities involving the removal of lead based paints. Precautions should therefore be taken if painted surfaces are to be removed or sanded as part of the proposed building alterations, particularly where children or pregnant women may be exposed, and work areas should be thoroughly cleaned prior to occupation of the room or building.

#### Asbestos Removal

A demolition or asbestos removal contractor licensed under the Work Health and Safety Regulations 2011 must undertake removal of more than 10m2 of bonded asbestos (or otherwise specified by WorkCover or relevant legislation).

Removal of friable asbestos material must only be undertaken by a contractor that holds a current Class A Friable Asbestos Removal Licence.

Demolition sites that involve the removal of asbestos must display a standard commercially manufactured sign containing the words 'DANGER ASBESTOS REMOVAL IN PROGRESS' measuring not less than 400mm x 300mm is to be erected in a prominent visible position on the site to the satisfaction of Council's officers. The sign is to be erected prior to demolition work commencing and is to remain in place until such time as all asbestos has been removed from the site to an approved waste facility.

All asbestos waste must be stored, transported and disposed of in compliance with the Protection of the Environment Operations (Waste) Regulation 2014. All receipts detailing method and location of disposal must be submitted to Council as evidence of correct disposal.

#### Amenity Impacts General

The use of the premises must not give rise to an environmental health nuisance to the adjoining or nearby premises and environment. There are to be no emissions or discharges from the premises, which will give rise to a public nuisance or result in an offence under the *Protection of the Environment Operations Act 1997* and Regulations. The use of the premises and the operation of plant and equipment must not give rise to the transmission of a vibration nuisance or damage other premises.

#### Dial before you dig

Contact "Dial Prior to You Dig" prior to commencing any building activity on the site.

### **Useful Contacts**

BASIX Information	1300 650 908 weekdays 2:00pm - 5:00pm
	www.basix.nsw.gov.au
Department of Fair Trading	13 32 20
	www.fairtrading.nsw.gov.au
	Enquiries relating to Owner Builder Permits and Home Warranty Insurance.
Dial Prior to You Dig	1100
	www.dialprior toyoudig.com.au
Landcom	9841 8660
	To purchase copies of Volume One of "Soils and Construction"
Long Service Payments	131441
Corporation	www.lspc.nsw.gov.au
NSW Food Authority	1300 552 406
	www.foodnotify.nsw.gov.au
NSW Government	www.nsw.gov.au/fibro
	www.diysafe.nsw.gov.au
	Information on asbestos and safe work practices.
NSW Office of Environment and	131 555
Heritage	www.environment.nsw.gov.au
Sydney Water	13 20 92
	www.sydneywater.com.au

 Waste Service - SITA
 1300 651 116

 Environmental Solutions
 www.wasteservice.nsw.gov.au

 Water Efficiency Labelling and Standards (WELS)
 www.waterrating.gov.au

 WorkCover Authority of NSW
 13 10 50

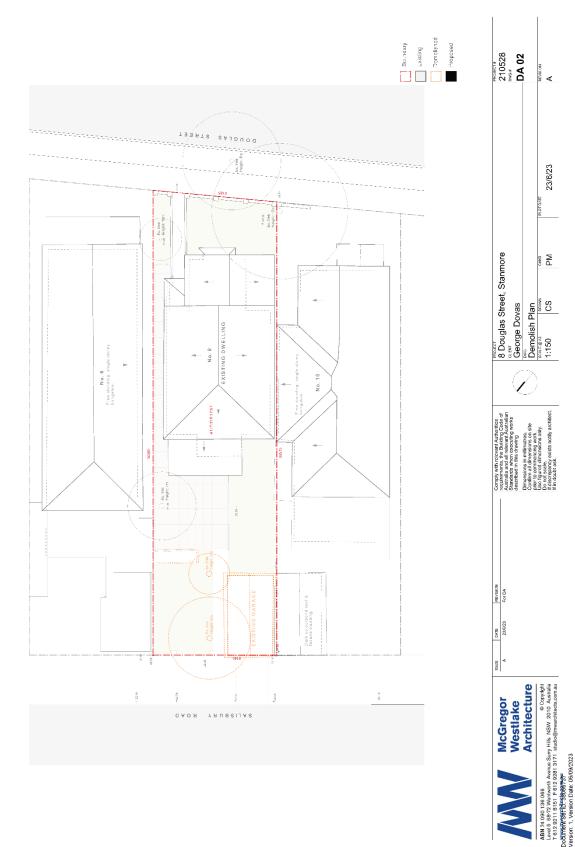
 www.workcover.nsw.gov.au
 Enquiries relating to work safety and asbestos removal and disposal.

#### Street Numbering

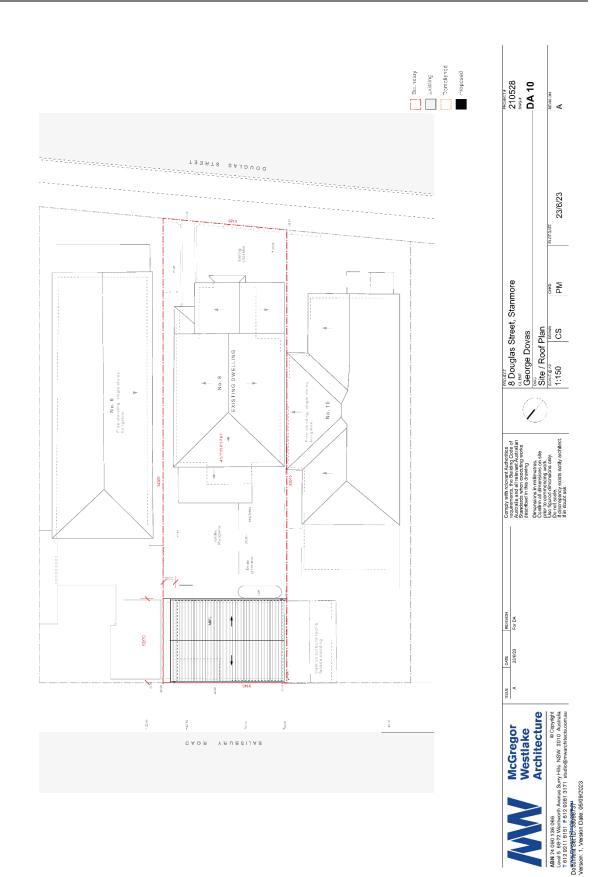
If there are any changes to the number of occupancies including any additional occupancies created, a street numbering application must be lodged and approved by Council's GIS team before any street number is displayed. Link to <u>Street Numbering Application</u>

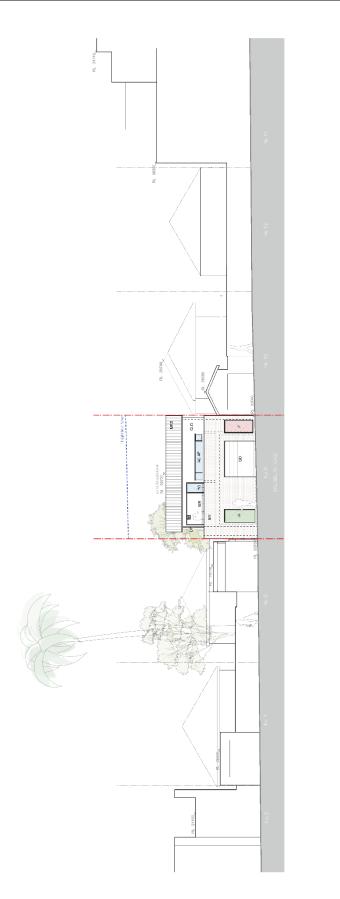
#### **Construction of Vehicular Crossing**

The vehicular crossing and/or footpath works are required to be constructed by your own contractor. You or your contractor must complete an application for *Construction of a Vehicular Crossing & Civil Works* form, lodge a bond for the works, pay the appropriate fees and provide evidence of adequate public liability insurance, prior to commencement of works.

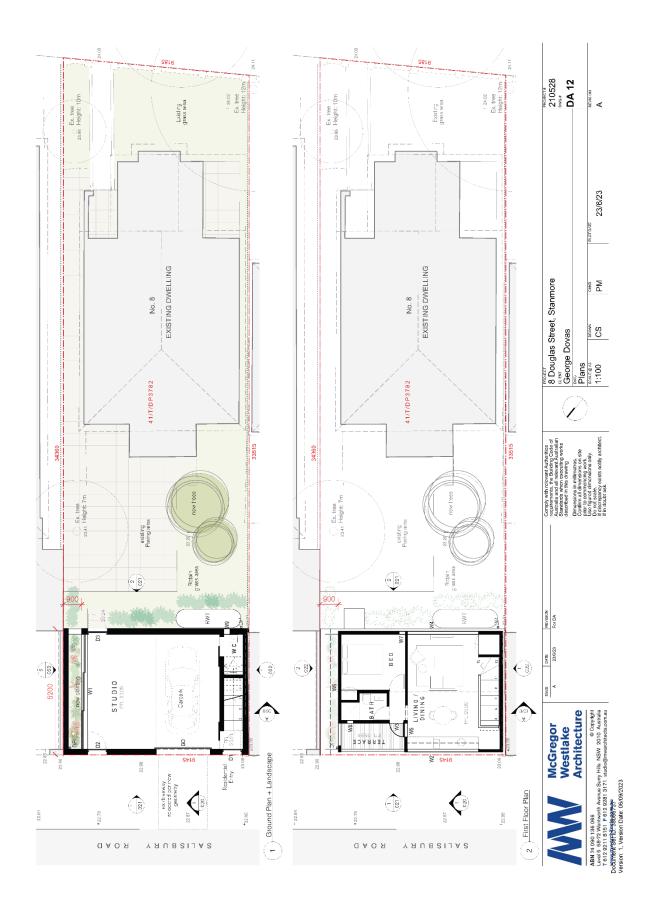


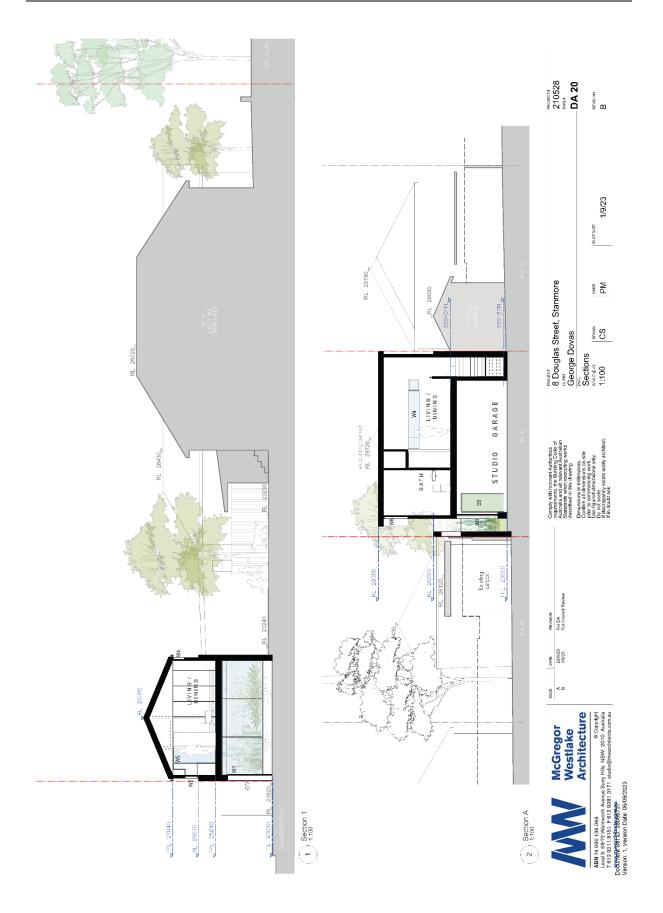
# Attachment B – Plans of proposed development

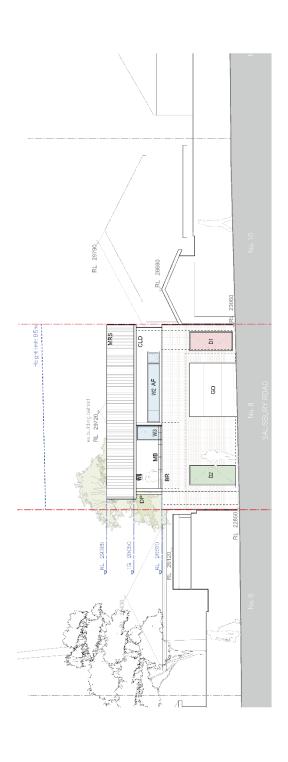




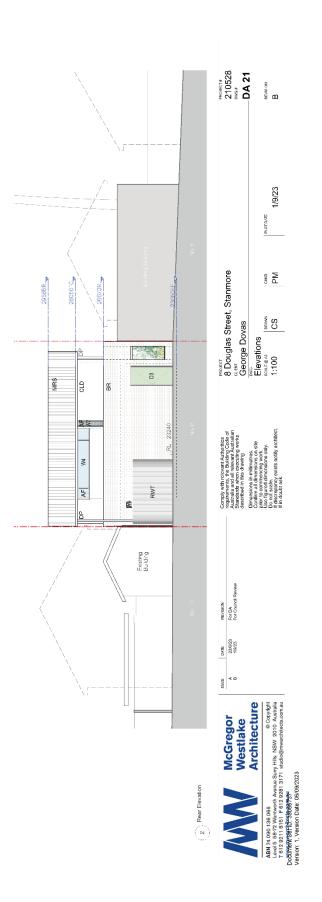


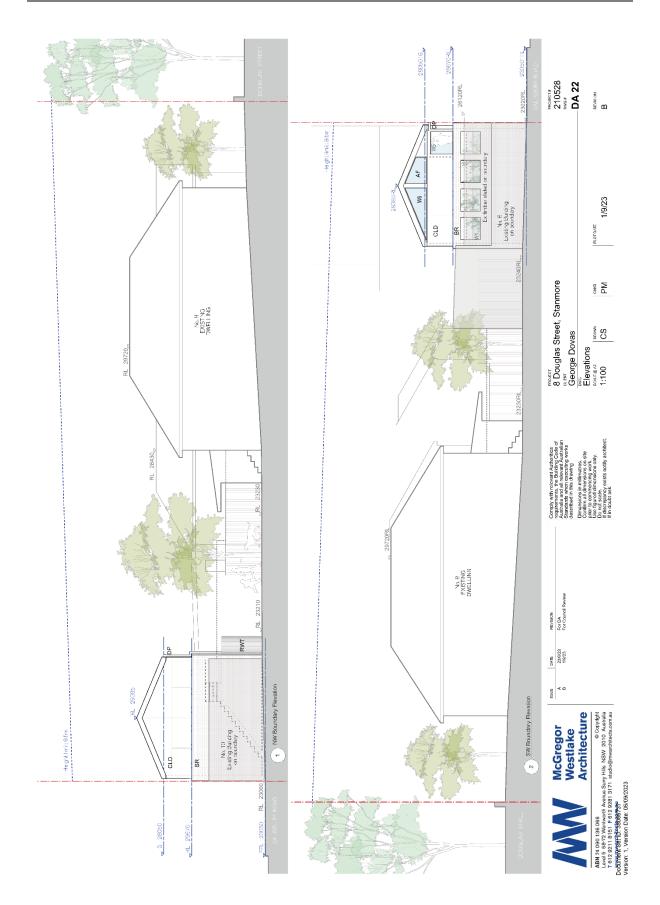


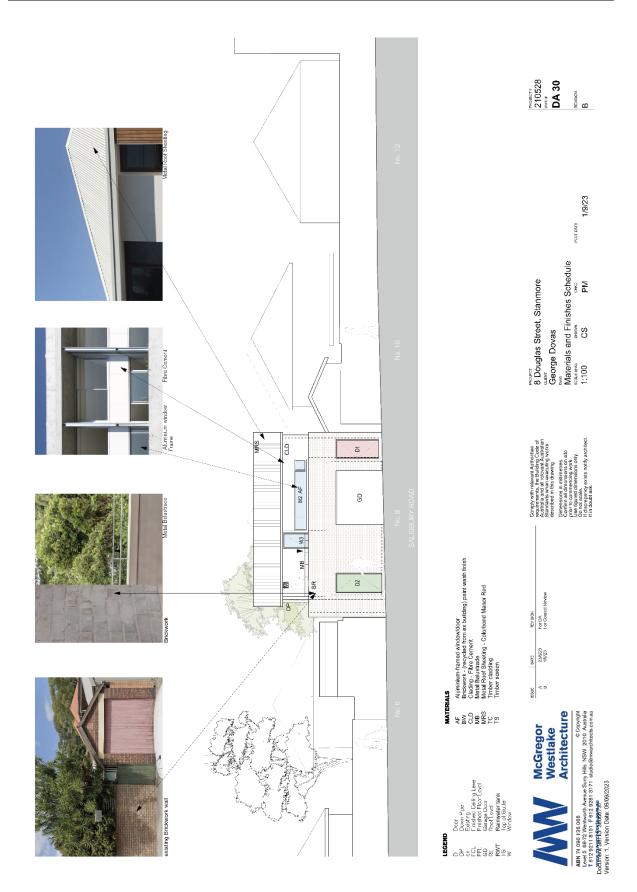
















## **Attachment C- Section 4.6 Exception to Development Standards**



23.06.2023

## Clause 4.6 - Variation Request

#### 8 Douglas Street, Stanmore

#### 1. Introduction

This Variation Statement has been in support of a development application for the redevelopment of 8 Douglas Street, Stanmore, and seeks to vary clause 5.3(2)(a) of State Environmental Planning Policy (Housing) 2021.

This Statement has been prepared in accordance with clause 4.6 – Exceptions to Development Standards of the Inner West LEP 2022, and the NSW Department of Planning and Infrastructure (DP&I) "Varying development standards: A Guide", August 2011.

## 2. Development Standard to be varied

The development standard to be varied is clause 5.3(2)(a) of State Environmental Planning Policy (Housing) 2021 relating to minimum site area.

#### 53 Non-discretionary development standards-the Act, s 4.15

- (1) The object of this section is to identify development standards for particular matters relating to development for the purposes of a secondary dwelling that, if complied with, prevent the consent authority from requiring more onerous standards for the matters.
- (2) The following are non-discretionary development standards in relation to the carrying out of development to which this Part applies— (a) for a detached secondary dwelling—a minimum site area of 450m<sup>2</sup>,
  - (b) the number of parking spaces provided on the site is the same as the number of parking spaces provided on the site immediately before the development is carried out.

#### 3. Proposed Development

The proposed development seeks to undertake the following:

- 1. Demolition of the existing rear outbuilding.
- 2. Removal of two trees.
- 3. Construction of a new detached two storey outbuilding fronting Salisbury Road.
- 4. Use of the ground floor of the outbuilding as a studio and a single garage in association with the primary dwelling.
- 5. Use of the first level as a secondary dwelling with access provided from Douglas Street.

#### 4. Principles of Exceptions to Development Standards

Clause 4.6 provides a nexus to enable the flexibility of development standards where it is demonstrated that the proposed variation to a development standard may, in some circumstances, achieve the underlying purpose of the standard as much as one which complies. If the development is not only consistent with the underlying purpose of the standard, but also with the broader planning objectives for the locality, strict compliance with the standard can be deemed to be unreasonable and unnecessary and Council could approve an exception.

It is noted that the NSW Department of Planning and Infrastructure (DP&I) provides guidance on how to prepare clause 4.6 variations in the form of "Varying development standards: A Guide August 2011". This written request to vary the standard is based on the DP&I guide, in particular Appendix 3 which provides a template for and "Application Form to vary a development standard".

The following has been prepared in accordance with this Guide:

# 4.1. What is the name of the environmental planning instrument that applies to the land?

- Inner West Local Environmental Plan 2022
- State Environmental Planning Policy (Housing) 2021

#### 4.2. What is the zoning of the land?

The site is zoned R2 Low Density Residential under Inner West Local Environmental Plan 2022

#### 4.3. What are the Objectives of the zone?

The Objectives of the R2 Low Density Residential are:

- To provide for the housing needs of the community within a low density residential environment.
- To enable other land uses that provide facilities or services to meet the day to day needs of residents.

• To provide residential development that maintains the character of built and natural features in the surrounding area.

#### 4.4. What is the development standard being varied?

The development standard being varied is the minimum site area for a detached secondary dwelling.

4.5. Under what Clause is the development standard listed in the environmental planning instrument?

The development standard is listed under clause 5.3(2)(a) of State Environmental Planning Policy (Housing) 2021.

#### 4.6. What are the Objectives of the development standard?

clause 5.3(1) of State Environmental Planning Policy (Housing) 2021.

(1) The object of this section is to identify development standards for particular matters relating to development for the purposes of a secondary dwelling that, if complied with, prevent the consent authority from requiring more onerous standards for the matters.

# 4.7. What is the numeric value of the development standard in the environmental planning instrument?

The numeric value of the development standard is 450m<sup>2</sup>

4.8. What is the proposed numeric value of the development standard in your development application?

The maximum numeric value proposed is 310.3m<sup>2</sup>

4.9. What is the percentage variation (between your proposal and the environmental planning instrument)?

The percentage variation is 31%

3/10

#### 5. Proper application of Clause 4.6

Clause 4.6 of Innerwest LEP 2022 provides:

- 1) The objectives of this clause are as follows:
  - (a) to provide an appropriate degree of flexibility in applying certain development standards to particular development,
  - (b) to achieve better outcomes for and from development by allowing flexibility in particular circumstances.
- 2) Development consent may, subject to this clause, be granted for development even though the development would contravene a development standard imposed by this or any other environmental planning instrument. However, this clause does not apply to a development standard that is expressly excluded from the operation of this clause.
- 3) Development consent must not be granted for development that contravenes a development standard unless the consent authority has considered a written request from the applicant that seeks to justify the contravention of the development standard by demonstrating:
  - (a) that compliance with the development standard is unreasonable or unnecessary in the circumstances of the case, and
  - (b) that there are sufficient environmental planning grounds to justify contravening the development standard.
- Development consent must not be granted for development that contravenes a development standard unless:
  - (a) the consent authority is satisfied that:
    - the applicant's written request has adequately addressed the matters required to be demonstrated by subclause (3), and
    - (ii) the proposed development will be in the public interest because it is consistent with the objectives of the particular standard and the objectives for development within the zone in which the development is proposed to be carried out, and
  - (b) the concurrence of the Secretary has been obtained.
- 5) In deciding whether to grant concurrence, the Secretary must consider:
  - (a) whether contravention of the development standard raises any matter of significance for State or regional environmental planning, and
  - (b) the public benefit of maintaining the development standard, and
  - (c) any other matters required to be taken into consideration by the Secretary before granting concurrence.

#### 6) - 8) ...

Clause 4.6 has five requirements as follows:

- 1. There must be a written request from the applicant that seeks to justify the contravention of the standard (clause 4.6(3)).
- 2. That written request must seek to justify contravention of the standard by demonstrating that:
  - Compliance with the development standard is unreasonable or unnecessary in particular circumstances of the case (clause 4.6(3)(a)); and

- That there are sufficient environmental planning grounds to justify contravening the development standard (clause 4.6(3)(b)).
- 3. The consent authority must consider the written request.
- 4. The consent authority must be satisfied that:
  - The written request as adequately addressed the matters that are required to be demonstrated, i.e. compliance is unreasonable and unnecessary and sufficient environmental planning grounds (clause 4.6(4)(a)(i)).
  - The development is in the public interest because it is consistent with the objectives of the particular standard and the objectives for development within the zone in which the development is proposed to be carried out grounds (clause 4.6(4)(a)(ii).
- Concurrence to the variation must have been obtained from the Director-General grounds (clause 4.6(4)(b).

It should be noted that steps 1 and 2 are matters for the applicant. Steps 3 and 4 are matters for the consent authority. Step 5 is a matter for the Director-General, however in this case the Director-General has issued a blanket concurrence to variations to development standards where the variation is made pursuant to an environmental planning instrument which contains clause 4.6 in the form contained in the standard template or in similar terms.

Assistance on the approach to justifying a development standard variation is found in certain defining decisions of the NSW Land and Environment Court, in particular the judgements for:

- Wehbe v Pittwater Council [2007] NSWLEC 827
- Four2FivePtyLtd v Ashfield Council [2015] NSWLEC 1009
- Micaul Holdings Pty Limited v Randwick City Council [2015] NSWLEC 1386
- Moskovich v Waverley Council [2016] NSWLEC 1015
- Zhang and anor v Council of the City of Ryde [2016] NSWLEC 1179.

#### 6. Assessment of the Proposed Variation under Clause 4.6

This Variation Request has been prepared against the following relevant Steps in reference to clause 4.6:

- Step 1 The written request
- Step 2 Compliance with the development standard is unreasonable or unnecessary in the circumstances of the case, and there are sufficient environmental planning grounds to justify contravening the development standard (clause 4.6(3))
- Step 3 The proposed development will be in the public interest because it is consistent with the objectives of the development standard and objectives for development within the zone (clause 4.6(4))

#### STEP 1

#### 6.1. Step 1 – The written Request

This document constitutes the written request to the application which seeks to justify contravention of the standard.

#### STEP 2

6.2. Is compliance with the development standard unreasonable or unnecessary in the circumstances of the case (clause 4.6(3)(a));

The judgment in Wehbe v Pittwater Council [2007] NSWLEC 827 identified five ways that could be applied to establish whether compliance is unreasonable or unnecessary. These are discussed below:

1. Compliance with the development standard is unreasonable or unnecessary because the objectives of the development standard are achieved notwithstanding non-compliance with the standard

The standard relates to a minimum site area for a detached secondary dwelling.

The secondary dwelling is attached to an outbuilding associated with the primary dwelling and fronts a parallel road street frontage.

The addition of a dwelling above a garage outbuilding is a building typology that is common and generally approved by council within the Innerwest LGA.

As shown on the submitted architectural plans, the lot has an adequate site area, shape and dimension(s) that can support a detached primary and secondary dwelling house.

Each dwelling achieves superior amenity including natural light and privacy to each room, generous internal dimensions and areas that are suitable for modern living standards, and appropriate level of landscaping and private open space area, and includes:

 bedrooms of adequate internal dimensions and space to accommodate a double bed, side tables and generous wardrobe space.

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- Bathrooms to service the intended occupancy capacity of each dwelling.
- Unobstructed open plan living, dining and kitchen of adequate internal dimensions, shape and space to accommodate a kitchen, table and lounge, with direct access to a private open space area.
- A covered private open space area adequate in size to accommodate a table, outdoor cooking facilities and a clothes line.
- Laundry, outdoor drying facilities and site facilities.

As further shown in the submitted Statement of Environmental Effects, the resulting development complies the following Council development controls:

- Floor Space Ratio development standard.
- Building height development standard
- Landscape area control.
- Private open space control.
- Solar access control.

Overall, the lot size and proposed development is deemed adequate to accommodate development that is consistent with the zoning of the site and consistent with the relevant development controls. Compliance with the development standard is unreasonable or unnecessary as objectives of the development standard are achieved.

The underlying objective or purpose is not relevant to the development with the consequence that compliance is unnecessary.

This contention is not applicable to the proposal.

3. The underlying objective or purpose would be defeated or thwarted if compliance was required with the consequence that compliance is unreasonable.

This contention is not applicable to the proposal.

4. The development standard has been virtually abandoned or destroyed by the Council's own actions in granting consents departing from the standard and hence compliance with the standard is unnecessary and unreasonable.

This contention is not applicable to the proposal.

5. "the zoning of particular land" was "unreasonable or inappropriate" so that "a development standard appropriate for that zoning was also unreasonable or unnecessary as it applied to that land" and that "compliance with the standard in that case would also be unreasonable or unnecessary.

This contention is not applicable to the proposal.

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# 6.3. Is there sufficient environmental planning grounds to justify contravening the development standard (clause 4.6(3)(b)).

Yes. In the circumstances of the case, there are sufficient planning grounds to justify contravening the development standard being:

- A secondary dwelling development is a permissible use under the R2 Zoning. This will provide additional housing opportunities that are compatible with the streetscape and the capacity of existing infrastructure and utilities. The proposal is therefore consistent with the relevant objectives in the R2 Zone.
- The cadastral lot size, shape and dimensions remain unchanged.
- The site is a parallel lot with two street frontages. The site area and dimension is capable of accommodating a dwelling fronting each street frontage. Each dwelling will have direct street frontage.
- The construction of the secondary dwelling does not result in any physical changes to the primary dwelling. The quantum of private open space, solar access, site facilities and internal room layout configuration to the primary dwelling will remain unchanged.
- The built form of the secondary dwelling is appropriate to the surrounding urban built form. It is located on the eastern entry gateway to the Stanmore Town Centre, and is an appropriate infill development that transitions to the higher 3 storey scale of 111 115 Percival Street, and the 4 storey scale of 105 -107 Salisbury Road located directly opposite the site provides visual cohesiveness and uniformity that is consistent with the streetscape.
- The design of the secondary dwelling has superior internal amenity with more than 3 hours of direct solar access, natural cross ventilation, natural daylight to the kitchen and bathroom, and a dual private open space area.
- The secondary dwelling includes habitable windows and a balcony orientated towards the street providing casual surveillance onto the public domain, and this is an improvement in comparison to the existing conditions of the site. It provides casual surveillance and activation of the Salisbury Road streetscape.
- The proposal maintains adequate amenity of the occupants between the primary and secondary dwelling in regards to building separation, privacy and solar access.
- The proposal does not result in any privacy impacts upon adjoining properties.
- The proposal retains sufficient solar access to the adjoining properties in accordance with Council's controls.
- As demonstrated in the submitted Statement of Environmental Effects, the compliance of the
  resulting development with Council's built form controls ensures the proposal does not result in
  any unreasonable amenity impacts upon adjoining properties.

For the reasons set out above, the proposal will achieve a better planning outcome than a compliant development of the site.

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#### **STEP 3**

6.4. Will the proposed development be in the public interest because it is consistent with the objectives of the development standard?

An assessment against these objectives is provided in Section 6.2.

Even though the proposal results in a non-compliance with the development standard, as demonstrated above, the proposal is considered consistent with the objectives of the development standard, and is in the public interest.

# 6.5. Will the proposed development be in the public interest because it is consistent with the objectives of the zone?

The Objectives of the R2 Low Density Residential are:

- To provide for the housing needs of the community within a low density residential environment.
- To enable other land uses that provide facilities or services to meet the day to day needs of residents.
- To provide residential development that maintains the character of built and natural features in the surrounding area.

The proposal is consistent with the zone objectives for the following reasons:

- In regards to dot point 1, the proposed secondary dwelling provides additional housing choice and supply for the local community within a low density residential environment consistent with this objective.
- Dot point 2 is not applicable to the proposal.
- In regards to dot point 3, the built form of the secondary dwelling is appropriate to the surrounding urban built form. It is located on the eastern entry gateway to the Stanmore Town Centre, and is an appropriate infill development that transitions to the higher 3 storey scale of 111 – 115 Percival Street, and the 4 storey scale of 105 -107 Salisbury Road located directly opposite the site provides visual cohesiveness and uniformity that is consistent with the streetscape.

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## 7. Conclusion

It is requested that council supports the proposed variation to clause 5.3(2)(a) of State Environmental Planning Policy (Housing) 2021 for the following reasons:

- 1. Compliance with the development standard is unreasonable or unnecessary in the circumstances of the case.
- 2. There are sufficient environmental planning grounds to justify contravening the development standard.
- 3. The proposed development is the logical provision of built form across the site, the streetscape and surrounding locality.
- 4. No unreasonable environmental impacts are introduced as a result of the proposal.
- 5. There is no public benefit in maintaining strict compliance with the standards.
- 6. The proposed development is in the public interest.
- 7. Overall, the construction of a secondary dwelling provides a positive contribution to the character of Salisbury Road and reinforces the eastern entry gateway to the Stanmore Town Centre, whilst maintaining adequate amenity between the primary and secondary dwelling.

Given the above justification provided above this Clause 4.6 Variation is well founded and should be favourably considered by Council.

## Attachment D – IWLPP Report and Minutes for previous DA

DEVELOPMENT ASSESSMENT REPORT			
Application No.	DA/2021/1222		
Address	8 Douglas Street STANMORE NSW 2048		
Proposal Demolition of the existing rear outbuilding. Construction of a new			
detached two storey outbuilding fronting Salisbury Road, to			
contain a studio and garage at ground level and a secondar			
	dwelling at first floor level.		
Date of Lodgement	9 December 2021		
Applicant	McGregor Westlake Architecture		
Owner	Mr George Dovas		
Number of Submissions	Initial: 1		
Value of works	\$245,000.00		
Reason for determination at	Clause 4.6 variation exceeds 10%		
Planning Panel			
Main Issues	Built form		
	Heritage		
Recommendation	Approved with Conditions		
Attachment A	Recommended conditions of consent		
Attachment B	Plans of proposed development		
Attachment C	Clause 4.6 Exception to Development Standards		
Attachment C Clause 4.6 Exception to Development Standards Clause 4.6 Exception to Development Standards			
Subject Site	Objectors n		
Notified Area	Supporters		
Note: Due to scale of map, not all objectors could be shown.			

## 1. Executive Summary

This report is an assessment of the application submitted to Council for demolition of the existing rear outbuilding, construction of a new detached two storey outbuilding fronting Salisbury Road, to contain a studio and garage at ground level and a secondary dwelling at first floor level at 8 Douglas Street Stanmore.

The application was notified to surrounding properties and 1 submission was received in response to the initial notification.

The main issues that have arisen from the application include:

- Clause 4.6 request to vary the minimum site area under the Housing SEPP;
- Built form and design; and
- Impacts on heritage conservation area.

The non-compliances are acceptable subject to a condition requiring deletion of the pop out containing the w/c and relocation of the w/c to under the stairwell. Therefore, the application is recommended for approval.

## 2. Proposal

The proposal involves:

- Demolition of the existing garage;
- Construction of a two storey outbuilding containing a single car space and studio on the ground floor accessed via Salisbury Road;
- A secondary dwelling on the first floor accessed via Douglas Street;
- Removal of a palm tree in the rear yard; and
- Associated landscaping works.

## 3. Site Description

The subject site is located on the northern side of Douglas Street, between Percival Road and Durham Street. The site consists of 1 allotment and is generally rectangular shape with a total area of 310 sqm and is legally described as Lot 41, Section T in D.P. 3782.

The site has a frontage to Douglas Street of 9.1 metres and a secondary frontage of approximately 9.1 metres to Salisbury Road.

The site supports a single storey dwelling and a single garage at the rear of the site. The adjoining properties support single storey dwelling houses.

The property is located within a conservation area namely Annandale Farm Heritage Conservation Area. There is one palm tree located in the centre of the site.



## 4. Background

## 4(a) Site history

The following application outlines the relevant development history of the subject site and any relevant applications on surrounding properties.

## Surrounding sites

6 Douglas Street Stanmore

Application	Proposal	Decision & Date
DA/2021/1100	To demolish part of the premises and carry out ground floor alterations and additions to a dwelling house	

## 4(b) Application history

The following table outlines the relevant history of the subject application.

Date	Discussion / Letter / Additional Information	
2 May 2022	Additional information letter sent to applicant requesting the following:	
	<ul> <li>Clause 4.6 request to vary minimum lot size for secondary dwellings under the Housing SEPP;</li> </ul>	

	<ul> <li>Additional plans illustrating GFA of existing dwelling and private open space for secondary dwelling;</li> <li>Amended plans illustrating a reduction in bulk and scale of the proposed structure; and</li> <li>Shadow diagrams illustrating existing versus proposed overshadowing.</li> </ul>
12 July 2022	Amended plans were submitted addressing the above request. The amended plans are the subject of this assessment report.

## 5. Assessment

The following is a summary of the assessment of the application in accordance with Section 4.15 of the *Environmental Planning and Assessment Act 1979*.

#### 5(a) Environmental Planning Instruments

The application has been assessed against the relevant Environmental Planning Instruments listed below:

- State Environmental Planning Policy (Resilience and Hazards) 2021
- State Environmental Planning Policy (Building Sustainability Index: BASIX) 2004
- State Environmental Planning Policy (Housing) 2021
- State Environmental Planning Policy (Biodiversity and Conservation) 2021

The following provides further discussion of the relevant issues:

## 5(a)(i) State Environmental Planning Policy (Resilience and Hazards) 2021

#### Chapter 4 Remediation of land

Section 4.16 (1) of the SEPP requires the consent authority not consent to the carrying out of any development on land unless:

"(a) it has considered whether the land is contaminated, and

(*b*) if the land is contaminated, it is satisfied that the land is suitable in its contaminated state (or will be suitable, after remediation) for the purpose for which the development is proposed to be carried out, and

(c) if the land requires remediation to be made suitable for the purpose for which the development is proposed to be carried out, it is satisfied that the land will be remediated before the land is used for that purpose."

In considering the above, there is no evidence of contamination on the site.

There is also no indication of uses listed in Table 1 of the contaminated land planning guidelines within Council's records. The land will be suitable for the proposed use as there is no indication of contamination.

5(a)(ii) State Environmental Planning Policy (Building Sustainability Index: BASIX) 2004

A BASIX Certificate was submitted with the application and will be referenced in any consent granted.

5(a)(iii) State Environmental Planning Policy (Housing) 2021

#### Chapter 3 Diverse housing, Part 1 Secondary dwellings

The SEPP provides controls relating to various matters including floor space ratio, site area and parking requirements. The proposal includes a secondary dwelling on the first floor. The development is subject to Chapter 3, Part 1 of the Housing SEPP which allows for secondary dwellings to be carried out with consent.

The main standards relating to secondary dwellings contained in the Housing SEPP are addressed below:

Clause	Standard	Proposed	Compliance
52 (2)(a) – Number of dwellings	No dwellings other than principal and secondary dwelling are permitted	The development proposes a principal dwelling and secondary dwelling only on the site.	Yes
52 (2)(b) – Floor area	217sqm floor area permitted under LEP for site	154sqm (0.5:1) gross floor area proposed	Yes
52 (2)(c) – Total Floor Area	Maximum 60sqm floor area permitted for secondary dwelling	The secondary dwelling has a floor area of 28sqm	Yes
53 (2)(a) – Minimum site area	Minimum site area of 450sqm	The site has an area of 310sqm which doesn't comply with the minimum site area under the Housing SEPP.	No. See discussion under Clause 4.6 of MLEP 2011.
53 (2)(b) – Parking	Existing car parking space must be maintained	The site maintains the existing car parking space on the site.	Yes

The proposed development is consistent with Chapter 3, Part 1 of the Housing SEPP except for the minimum site area requirements. The development proposes a variation to the minimum site area required by Clause 53(2)(a) of the Housing SEPP under Clause 4.6 of the MLEP 2011. This matter is discussed in more detail below under Clause 4.6 of MLEP 2011.

#### 5(a)(iv) State Environmental Planning Policy (Biodiversity and Conservation) 2021

#### Chapter 2 Vegetation in non-rural areas

Chapter 2 concerns the protection/removal of vegetation identified under the SEPP and gives effect to the local tree preservation provisions of MDCP 2011.

The application seeks the removal of vegetation from within the site. The application was referred to Council's Tree Management Officer who raised no objections to the removal of the palm tree and identified no neighbouring trees would be impacted.

Overall, the proposal is considered acceptable with regard to the SEPP and Part 2.20 of MDCP 2011 subject to the imposition of conditions, which have been included in the recommendation of this report.

#### 5(a)(v) Marrickville Local Environmental Plan 2011 (MLEP 2011)

The application was assessed against the following relevant clauses of the *Marrickville Local Environmental Plan 2011*:

- Clause 1.2 Aims of the Plan
- Clause 2.3 Zone objectives and Land Use Table
- Clause 2.7 Demolition
- Clause 4.3 Height of buildings
- Clause 4.4 Floor space ratio
- Clause 4.5 Calculation of floor space ratio and site area
- Clause 4.6 Exceptions to development standards
- Clause 5.10 Heritage Conservation
- Clause 6.1- Earthworks
- Clause 6.5 Development in areas subject to aircraft noise

The following table provides an assessment of the application against the development standards:

Standard	Proposal	non compliance	Complies
Height of Building Maximum permissible: 9.5 m	6.46 m	NA	Yes
Floor Space Ratio Maximum permissible: 0.7:1 or 217.21 sqm	0.5:1 or 154 sqm	NA	Yes

(i) Clause 2.3 - Land Use Table and Zone Objectives

The site is zoned R2 low density residential under the *MLEP 2011*. The *MLEP 2013* defines the development as:

"dwelling house means a building containing only one dwelling."; and

"secondary dwelling means a self-contained dwelling that—

- (a) is established in conjunction with another dwelling (the **principal dwelling**), and
- (b) is on the same lot of land as the principal dwelling, and
- (c) is located within, or is attached to, or is separate from, the principal dwelling."

The development is permitted with consent within the land use table. The development is consistent with the objectives of the R2 zone.

#### Clause 4.6 Exceptions to Development Standards

As outlined in table above, the proposal results in a breach of the following development standard:

 Clause 53(2)(a) – Non-discretionary development standards – the Act, s 4.15 of the Housing SEPP

The applicant seeks a variation to the non-discretionary development standards development standard (minimum site area) under Clause 53(2)(a) of the Housing SEPP by 31% (139.7sqm).

Clause 4.6 allows Council to vary development standards in certain circumstances and provides an appropriate degree of flexibility to achieve better design outcomes.

In order to demonstrate whether strict numeric compliance is unreasonable and unnecessary in this instance, the proposed exception to the development standard has been assessed against the objectives and provisions of Clause 4.6 of the *Marrickville Local Environmental Plan 2011* below.

A written request has been submitted to Council in accordance with Clause 4.6(4)(a)(i) of the *Marrickville Local Environmental Plan 2011* in justifying the proposed contravention of the development standard which is summarised as follows:

- The proposed building typology is common within the Inner West LGA being a secondary dwelling located above a garage;
- The secondary dwelling provides adequate internal amenity for residents of the secondary dwelling and the principal dwelling;
- The development complies with the FSR and height controls under the MLEP 2011;
- The development complies with the landscaping, solar access and privacy controls under MDCP 2011;
- The development is consistent with the objectives of the zone in that it provides additional housing opportunities compatible with the streetscape; and
- The proposal does not result in unreasonable and adverse impacts on the adjoining properties.

The applicant's written rationale adequately demonstrates compliance with the development standard is unreasonable and unnecessary in the circumstances of the case, and that there are sufficient environmental planning grounds to justify contravening the development standard.

The site is located within an R2 Low Density Residential zone and the objectives of the zone are as follows:

Zone Objectives

- "To provide for the housing needs of the community within a low density residential environment.
- To enable other land uses that provide facilities or services to meet the day to day needs of residents."

It is considered the development is in the public interest because it is consistent with the objectives of the R2 Low Density Residential zone, in accordance with Clause 4.6(4)(a)(ii) of the *Marrickville Local Environmental Plan 2011* as the development is consistent with the zone objectives in that it provides for the housing needs while maintaining the low density character and nature of the surrounding area. Furthermore, the proposal is for a secondary dwelling located above a garage which is consistent with the nature of development in the surrounding streets and area.

The concurrence of the Planning Secretary may be assumed for matters dealt with by the Local Planning Panel.

The proposal thereby accords with the objective in Clause 4.6(1)(b) and requirements of Clause 4.6(3)(b) of the *Marrickville Local Environmental Plan 2011*. For the reasons outlined above, there are sufficient planning grounds to justify the departure from non-discretionary development standards under Clause 53(2)(a) and it is recommended the Clause 4.6 exception be granted.

#### Clause 5.10 - Heritage Conservation

The subject site is a contributory building within the Annandale Farm Conservation Area (HCA 6). The development has largely been designed to respond to the significance of the conservation area and preserve contributory elements and fabric of the existing building. Notwithstanding, the proposed development includes a W/C that 'pops out' from the main form of the proposed garage/secondary dwelling. Council's Heritage Advisor has reviewed the proposal and concluded that the southern façade of the garage/secondary dwelling has not taken cues from the scale, proportion and materials of the existing dwelling on the site and as such detracts from the significance of the existing contributory building on the site. Therefore, the proposed addition, particularly the southern elevation of the structure is considered to result in adverse impacts on the heritage conservation area as it does not provide a sympathetic addition to the site.

Given the circumstances, a condition has been included on the recommendation requiring the relocation of the w/c to under the stairwell and deletion of the pop out from the proposed structure.

Subject to compliance with the above, the development preserves the environmental heritage of the Inner West in accordance with the provisions of Clause 5.10 of MLEP 2011.

#### Clause 6.5 – Aircraft Noise

The site is located within the ANEF 20-25 contour, and as such an Acoustic Report was submitted with the application. The proposal is capable of satisfying this clause as follows: A condition has been included in the development consent to ensure that the proposal will meet the relevant requirements of Table 3.3 (Indoor Design Sound Levels for Determination of Aircraft Noise Reduction) in AS 2021:2015, thereby ensuring the proposal's compliance with the relevant provisions CI. 6.3 of MLEP 2011.

### 5(b) Draft Environmental Planning Instruments

The application has been assessed against the relevant Draft Environmental Planning Instruments listed below:

Draft Environmental Planning Instruments	Compliance
Draft State Environmental Planning Policy (Environment) 2018	Yes
Draft State Environmental Planning Policy (Remediation of Land) 2018	Yes
Draft State Environmental Planning Policy (Environment) 2017	Yes

## 5(c) Draft Inner West Local Environmental Plan 2020 (Draft IWLEP 2020)

The Draft IWLEP 2020 was placed on public exhibition commencing on 16 March 2020 and accordingly is a matter for consideration in the assessment of the application under *Section 4.15(1)(a)(ii) of the Environmental Planning and Assessment Act 1979.* 

The development is considered acceptable having regard to the provisions of the Draft IWLEP 2020.

#### 5(d) Development Control Plans

The application has been assessed and the following provides a summary of the relevant provisions of Marrickville Development Control Plan 2011.

MDCP 2011 Part of MDCP 2011	Compliance
Part 2.1 – Urban Design	Yes
Part 2.3 – Site and Context Analysis	Yes
Part 2.6 – Acoustic and Visual Privacy	Yes – see discussion
Part 2.7 – Solar Access and Overshadowing	Yes – see discussion
Part 2.10 – Parking	Yes – see discussion
Part 2.18 – Landscaping and Open Space	Yes – see discussion
Part 2.20 – Tree Management	Yes
Part 2.21 – Site Facilities and Waste Management	Yes – see discussion
Part 2.25 – Stormwater Management	Yes – see discussion
Part 4.1 – Low Density Residential Development	Yes – see discussion
Part 8 – Heritage	Yes – see discussion

The following provides discussion of the relevant issues:

#### Part 2 - Generic Provisions

Control	Proposed	Compliance
Part 2.1 – Urban Design	<ul> <li>The proposal does not impact the definition between the public and private domain and is appropriate for the character of the locality given its form, massing, siting and detailing; and</li> <li>The proposal preserves the existing character of the streetscape, as the development is located at the rear of the site.</li> </ul>	Yes
Part 2.6 – Acoustic and Visual Privacy	<ul> <li>The proposal includes windows and a balcony that overlook Salisbury Road with no direct views into surrounding private open space or living areas.</li> <li>The windows and balcony are adequately setback from adjoining properties to minimise overlooking impacts;</li> <li>The proposed balcony is of a size that does not lend itself to be used for extended periods for entertainment and as such will not result in overlooking impacts;</li> </ul>	Yes

<ul> <li>The proposed side facing windows will be screened with privacy assassing to minimize availabilities imposts</li> </ul>	
<ul> <li>The development maintains existing levels of solar access to principal living areas and private open space of the adjoining properties;</li> <li>The adjoining properties are largely as existing overshadowed by structures on their own site and as such the development will not result in adverse amenity impacts as a result of overshadowing;</li> <li>At least one habitable room of the dwelling has a window having an area not less than 15% of the floor area of the room, positioned within 30 degrees east and 20 degrees west of true north and will allow for direct sunlight for at least two hours over a minimum of 50% of the glazed surface between 9:00am and 3:00pm on 21 June; and</li> <li>The private open space provided for the dwelling house receives a minimum two hours of direct sunlight over 50% of its finished surface between 9.00am and 3.00pm on 21 June.</li> </ul>	Yes
One car parking space is proposed which complies with the requirements.	Yes
<ul> <li>The entire front setback is to consist of pervious landscaping with the exception of the pathway;</li> <li>The Landscape Plan identifies that a minimum of 62 sqm, being 20% of the total site area, with no dimension being less than 3 metres is to be retained as private open space for the principal dwelling;</li> <li>In excess of 50% of the private open space is to be maintained as pervious landscaping; and</li> <li>The plans submitted with the application illustrate an area of 4 metres by 4 metres of private open space is retained for the secondary dwelling.</li> </ul>	Yes
<ul> <li>The application was accompanied by a waste management plan in accordance with the Part; and</li> <li>Standard conditions are recommended to ensure the appropriate management of waste during the construction of the proposal.</li> </ul>	Yes
<ul> <li>Standard conditions are recommended to ensure the appropriate management of stormwater.</li> </ul>	Yes, subject to conditions
	<ul> <li>privacy screening to minimise overlooking impacts.</li> <li>The development maintains existing levels of solar access to principal living areas and private open space of the adjoining properties;</li> <li>The adjoining properties are largely as existing overshadowed by structures on their own site and as such the development will not result in adverse amenity impacts as a result of overshadowing;</li> <li>At least one habitable room of the dwelling has a window having an area not less than 15% of the floor area of the room, positioned within 30 degrees east and 20 degrees west of true north and will allow for direct sunlight for at least two hours over a minimum of 50% of the glazed surface between 9:00am and 3:00pm on 21 June; and</li> <li>The private open space provided for the dwelling house receives a minimum two hours of direct sunlight over 50% of its finished surface between 9.00am and 3:00pm on 21 June.</li> <li>One car parking space is proposed which complies with the requirements.</li> <li>The entire front setback is to consist of pervious landscaping with the exception of the pathway;</li> <li>The Landscape Plan identifies that a minimum of 62 sqm, being 20% of the total site area, with no dimension being less than 3 metres is to be retained as private open space for the principal dwelling;</li> <li>In excess of 50% of the private open space is to be maintained as pervious landscaping; and</li> <li>The plans submitted with the application illustrate an area of 4 metres by 4 metres of private open space is retained for the secondary dwelling.</li> <li>The application was accompanied by a waste management plan in accordance with the Part; and</li> <li>Standard conditions are recommended to ensure the appropriate management of waste during the construction of the proposal.</li> </ul>

## Part 4 - Low Density Residential Development

Control	Assessment	Compliance
Part 4.1.5 – Streetscape and Design	<ul> <li>The development complements the uniformity and visual cohesiveness of the bulk, scale and height of the existing streetscape; and</li> <li>The proposal is a contemporary design that complements the character of the area.</li> </ul>	Yes
Part 4.1.6 – Built form and character	See discussion below table.	Yes
Part 4.1.7 – Car Parking	<ul> <li>The garage and car parking space comply with the design requirements and minimum dimension for car parking within Part 2.10 of MDCP 2011;</li> <li>The garage is located to the rear of the site and is safely and conveniently located for use;</li> <li>The design of the garage is appropriate to the dwelling house and the presentation of the garage to the laneway is consistent in height and form with other approved development in the laneway; and</li> <li>The location of the driveway is suitable within the laneway and will not impact traffic or parking.</li> </ul>	Yes
Part 4.1.7.5 – Loft Structures Over Garages	<ul> <li>The proposal complies with the overall height, FSR, landscaping and parking requirements of this DCP and MLEP 2011;</li> <li>The development will have minimal adverse impact on amenity of the subject property, neighbouring properties and the public domain;</li> <li>The bulk and scale of the overall structure is not dominant when compared with structures along Salisbury Road or the houses in the locality; and</li> <li>The structure does not adversely affect the character of the street or laneway.</li> </ul>	Yes

## Consideration of non-compliances

Objective O10, Control C8 and C11 - Part 4.1.6 MDCP 2011- Built form and character

The proposal does not comply with the requirements of control C8 and C11 within Part 4.1.6 of the Marrickville Development Control Plan 2011 which requires 1.5 metre setbacks for secondary dwellings and for secondary dwellings to be compatible with the scale of development in the vicinity. The relevant objectives to consider in relation to the variation is objective 10 within Part 4.1.6 of the Marrickville Development Control Plan 2011.

The proposed development includes a W/C that 'pops out' from the main form of the proposed garage/secondary dwelling, as discussed earlier in this report a condition is recommended to be imposed to delete this element and provide the WC the staircase. The secondary dwelling proposed would have nil side boundary setbacks to the ground floor side boundaries and nil

on the western side of the first floor and 1.1m on the eastern side with the exception of the awning. It is considered unnecessary for the awning and for the balcony facing Salisbury Road to encroach into the side setback given it extends out over the planter bed on the ground floor. As a result, a condition is recommended to remove this element of the first floor that encroaches into the northern side boundary.

Given the site is in a unique position between medium-high density structures along Salisbury Road, which are built to the boundary and ranging between 1-5 storeys, the nil boundary setbacks and two storey scale of the secondary dwelling in this instance is considered a reasonable outcome for the site. Amended plans during the assessment of the application reduced the height slightly and introduced brickwork to more of the upper level to improve its visual bulk from adjoining properties. Overall, the amendments, combined with the proposed condition to delete the pop-out and awning in the eastern side setback will result in a detached structure that is of a scale and form that will enhance the Salisbury Road streetscape it sits in and will not result in any detrimental impacts to the quality of the streetscape.

#### Part 8 - Heritage

Part 8 - Heritage		
Part 8.2.8 – Annandale Farm Heritage Conservation Area – HCA 6	There are no controls relevant to the proposal. The subject site is located in a mixed residential HCA (Type B) and the relevant objectives and controls are outlined below.	Noted.
Part 8.3.2.1 – Public domain elements	<ul> <li>Public domain elements will be protected by consent condition.</li> </ul>	Yes, subject to condition.
Part 8.3.2.3 – Building setbacks	The original front building setback is to be retained by the proposal.	Yes.
Part 8.3.2.4 – Building heights	The proposed height is considered compatible with the existing dwelling and character of the area.	Yes.
Part 8.3.2.5 Building form	Subject to the recommended condition to delete the WC pop-out, the development is considered to have an appropriate building form for the HCA	Yes, subject to condition
Part 8.3.2.6 Roof form	<ul> <li>The proposed roof form is compatible with the existing roof form and will not detract from the existing contributory building.</li> </ul>	Yes.
Part 8.3.2.9 – Windows and doors	<ul> <li>The front door is proposed to be retained in its original position; and</li> <li>The size and location of existing original window on the principal facade is to be retained.</li> </ul>	Yes
Part 8.3.2.10 – Façade materials	The incorporation of further brickwork to all elevations is considered a positive association and relationship to the existing contributory building and streetscape.	Yes

Part 8.3.2.13 – Car parking	The development provides driveway access from	Yes
	the rear lane which is compatible with	
	surrounding development and maintains original	
	access to the site.	

#### 5(e) The Likely Impacts

The assessment of the Development Application demonstrates that, subject to the recommended conditions, the proposal will have minimal impact in the locality.

#### 5(f) The suitability of the site for the development

Provided that any adverse effects on adjoining properties are minimised, this site is considered suitable to accommodate the proposed development, and this has been demonstrated in the assessment of the application.

#### 5(g) Any submissions

The application was notified in accordance with the Community Engagement Framework for a period of 14 days to surrounding properties.

1 submission was received in response to the initial notification.

The following issues raised in submissions have been discussed in this report:

- Overshadowing impacts- see Section 5(d)

#### 5(h) The Public Interest

The public interest is best served by the consistent application of the requirements of the relevant Environmental Planning Instruments, and by Council ensuring that any adverse effects on the surrounding area and the environment are appropriately managed.

The proposal is not contrary to the public interest.

#### 6 Referrals

#### 6(a) Internal

The application was referred to the following internal sections/officers and issues raised in those referrals have been discussed in section 5 above.

- Development engineer;
- Heritage; and
- Tree management officer.

## 7. Section 7.11 Contributions/7.12 Levy

Section 7.11 contributions are payable for the proposal.

The carrying out of the development would result in an increased demand for public amenities and public services within the area. A contribution of \$17,011.80 would be required for the development under Marrickville Section 94/94A Contributions Plan 2014. A condition requiring that contribution to be paid is included in the recommendation.

## 8. Conclusion

The proposal generally complies with the aims, objectives and design parameters contained in *Marrickville Local Environmental Plan 2011* and Marrickville Development Control Plan 2011.

The development will not result in any significant impacts on the amenity of the adjoining premises/properties and the streetscape and is considered to be in the public interest subject to the imposition of appropriate conditions.

The application is considered suitable for approval subject to the imposition of appropriate conditions.

## 9. Recommendation

- A. The applicant has made a written request pursuant to Clause 4.6 of the *Marrickville Local Environmental Plan 2011*. After considering the request, and assuming the concurrence of the Secretary has been given, the Panel is satisfied that compliance with the site area development standard is unnecessary in the circumstance of the case and that there are sufficient environmental grounds to support the variation. The proposed development will be in the public interest because the exceedance is not inconsistent with the objectives of the zone in which the development is to be carried out.
- B. That the Inner West Local Planning Panel exercising the functions of the Council as the consent authority, pursuant to s4.16 of the *Environmental Planning and Assessment Act 1979*, grant consent to Development Application No. DA/2021/1222 for Demolition of the existing rear outbuilding, construction of a new detached two storey outbuilding fronting Salisbury Road, to contain a studio and garage at ground level and a secondary dwelling at first floor level at 8 Douglas Street STANMORE NSW 2048 subject to the conditions listed in Attachment A below.

IWLPP1041/22 Agenda Item 7	DA/2021/1222
Address:	8 Douglas Street, Stanmore
Description:	Demolition of the existing rear outbuilding. Construction of a new detached two storey outbuilding fronting Salisbury Road, to contain a studio and garage at ground level and a secondary dwelling at first floor level.
Applicant:	McGregor Westlake Architecture

The following people addressed the meeting in relation to this item:

• Peter McGregor (architect for applicant)

## DECISION OF THE PANEL

Reason:

The Panel is supportive in-principle to the construction of a compliant secondary dwelling on the site and supports the variation to the minimum lot size, but is of the view that the design and form of the new building fails to address the heritage conservation area (HCA) status of land particularly given the prominent location on Salisbury Road. The proposal is refused as it does not have a form and character that responds to the HCA.

The submitted heritage statement is inadequate as it fails to address the many controls applicable to infill development in a conservation area, including consistency with typical hipped or gable roof forms.

The application also understates the area of the potential secondary dwelling, there being free access between both the ground floor 'studio' and first floor dwelling, with no separation between the two. It would be expected that the ground floor, part of the principal dwelling, would be accessed internally, and the first floor secondary dwelling would be accessed from Salisbury Road, which is not the case.

#### Decision:

The Inner West Local Planning Panel exercising the functions of the Council as the consent authority, pursuant to s4.16 of the *Environmental Planning and Assessment Act 1979*, **refuses** Development Application No. DA/2021/1222 for demolition of the existing rear outbuilding and construction of a new detached two storey outbuilding fronting Salisbury Road, to contain a studio and garage at ground level and a secondary dwelling at first floor for the following reasons:

1. The built form and character of the proposed building is unsympathetic to the character and significance of the Annadale Farm Heritage Conversation Area and will have a detrimental impact on the character of the Salisbury Road streetscape. This is contrary to the Marrickville DCP 2011 clauses 4.14, 4.1.75, 8.28 and 8.3.

- 2. The proposed roof form, fenestration and openings, materials and extent of glazing to Salisbury Road are considered to be unsympathetic to the historic character of the Conservation Area.
- 3. The layout of the development indicates that in total the secondary dwelling may be greater in floor area than 60sqm maximum allowable under Housing SEPP 2021 and Marrickville Local Environmental Plan 2011. No variation to the maximum FSR development standard has been provided.

The decision of the Panel was unanimous.